



PAPAIOEA
PALMERSTON
NORTH
CITY

PALMERSTON NORTH CITY COUNCIL

AGENDA

COUNCIL

9AM, WEDNESDAY 25 AUGUST 2021

COUNCIL CHAMBER, FIRST FLOOR,
CIVIC ADMINISTRATION BUILDING
32 THE SQUARE, PALMERSTON NORTH

MEMBERS

Grant Smith (Mayor)	
Aleisha Rutherford (Deputy Mayor)	
Brent Barrett	Patrick Handcock ONZM
Susan Baty	Leonie Hapeta
Rachel Bowen	Lorna Johnson
Zulfiqar Butt	Billy Meehan
Vaughan Dennison	Orphée Mickalad
Renee Dingwall	Karen Naylor
Lew Findlay QSM	Bruno Petrenas

AGENDA ITEMS, IF NOT ATTACHED, CAN BE VIEWED AT

pncc.govt.nz | Civic Administration Building, 32 The Square
City Library | Ashhurst Community Library | Linton Library

Heather Shotter

Chief Executive | PALMERSTON NORTH CITY COUNCIL

To Mārae o Hine | 32 The Square
Private Bag 11034 | Palmerston North 4442 | New Zealand
pncc.govt.nz

PALMY™
PAPAIOEA
PALMERSTON
NORTH
CITY

COUNCIL MEETING

25 August 2021

ORDER OF BUSINESS

1. Apologies

2. Notification of Additional Items

Pursuant to Sections 46A(7) and 46A(7A) of the Local Government Official Information and Meetings Act 1987, to receive the Chairperson's explanation that specified item(s), which do not appear on the Agenda of this meeting and/or the meeting to be held with the public excluded, will be discussed.

Any additions in accordance with Section 46A(7) must be approved by resolution with an explanation as to why they cannot be delayed until a future meeting.

Any additions in accordance with Section 46A(7A) may be received or referred to a subsequent meeting for further discussion. No resolution, decision or recommendation can be made in respect of a minor item.

3. Declarations of Interest (if any)

Members are reminded of their duty to give a general notice of any interest of items to be considered on this agenda and the need to declare these interests.

4. Confirmation of Minutes

"That the minutes of the ordinary meeting of 4 August 2021 be confirmed as a true and correct record."

Page 7

REPORTS

5. **Wastewater Best Practicable Option: Final Assessment and BPO Selection** Page 13
 Memorandum, presented by Robert van Bentum, Chief Engineer.
 All appendices are attached separately under separate cover.
6. **Council Work Schedule** Page 25

RECOMMENDATIONS FROM COMMITTEE MEETINGS

7. **Presentation of the Part I Public Planning & Strategy Committee Recommendations from its 11 August 2021 Meeting** Page 29
8. **Exclusion of Public**

To be moved:

“That the public be excluded from the following parts of the proceedings of this meeting listed in the table below.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for passing this resolution

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public as stated in the above table.

Also that the persons listed below be permitted to remain after the public has been excluded for the reasons stated.



[Add Third Parties], because of their knowledge and ability to assist the meeting in speaking to their report/s [or other matters as specified] and answering questions, noting that such person/s will be present at the meeting only for the items that relate to their respective report/s [or matters as specified].

PALMERSTON NORTH CITY COUNCIL

Minutes of the Council Meeting, held in the Council Chamber, First Floor, Civic Administration Building, 32 The Square, Palmerston North on 04 August 2021, commencing at 9.02am.

Members Present: Grant Smith (The Mayor) (in the Chair) and Councillors Brent Barrett, Susan Baty, Rachel Bowen, Zulfiqar Butt, Vaughan Dennison, Renee Dingwall, Lew Findlay QSM, Patrick Handcock ONZM, Leonie Hapeta, Lorna Johnson, Orphée Mickalad, Karen Naylor and Aleisha Rutherford.

Apologies: Councillor Bruno Petrenas.

Councillor Billy Meehan entered the meeting remotely at 9.07am during consideration of clause 74. He was not present for clauses 72 and 73 inclusive.

Councillor Aleisha Rutherford left the meeting at 11.36am during consideration of clause 75. She was not present for clauses 75.2 to 79 inclusive.

72-21 Apologies

Moved Grant Smith, seconded Aleisha Rutherford.

RESOLVED

That Council receive the apologies.

Clause 72-21 above was carried 14 votes to 0, the voting being as follows:

For:

The Mayor (Grant Smith) and Councillors Brent Barrett, Susan Baty, Rachel Bowen, Zulfiqar Butt, Vaughan Dennison, Renee Dingwall, Lew Findlay QSM, Patrick Handcock ONZM, Leonie Hapeta, Lorna Johnson, Orphée Mickalad, Karen Naylor and Aleisha Rutherford.

Declaration of Interest

Councillor Aleisha Rutherford declared a conflict of interest in Item 8 'Committee Chair appointment for the remainder of 2019-22 term' (clause 77) and took no further part in discussion or debate.

73-21 Confirmation of Minutes

Moved Grant Smith, seconded Aleisha Rutherford.

RESOLVED

That the Public and Confidential minutes of the ordinary meeting of 7 July 2021 be confirmed as a true and correct record.

Clause 73-21 above was carried 13 votes to 1, the voting being as follows:

For:

The Mayor (Grant Smith) and Councillors Brent Barrett, Susan Baty, Rachel Bowen, Zulfiqar Butt, Vaughan Dennison, Renee Dingwall, Lew Findlay QSM, Patrick Handcock ONZM, Leonie Hapeta, Orphée Mickalad, Karen Naylor and Aleisha Rutherford.

Against:

Councillor Lorna Johnson.

REPORTS

74-21

Response to Greater Bunnythorpe Community Proposal

Report, presented by Hannah White, Democracy and Governance Manager.

Councillor Billy Meehan joined the meeting remotely at 9.07am.

Moved Grant Smith, seconded Rachel Bowen.

RESOLVED

That the Council reject the Greater Bunnythorpe proposal of 13 June 2021 and place public notice of this decision.

Clause 74-21 above was carried 12 votes to 3, the voting being as follows:

For:

The Mayor (Grant Smith) and Councillors Susan Baty, Rachel Bowen, Zulfiqar Butt, Vaughan Dennison, Renee Dingwall, Lew Findlay QSM, Patrick Handcock ONZM, Billy Meehan, Orphée Mickalad, Karen Naylor and Aleisha Rutherford.

Against:

Councillors Brent Barrett, Leonie Hapeta and Lorna Johnson.

75-21

Representation review 2021- Initial Proposal

Report, presented by Hannah White, Democracy and Governance Manager.

The meeting adjourned at 10.49am.

The meeting resumed at 11.09am.

Moved Lorna Johnson, seconded Leonie Hapeta.

RESOLVED

1. That the Council resolves pursuant to sections 19H and 19J and clauses 1 and 2 of Schedule 1A of the Local Electoral Act 2001, to

adopt the following as its initial proposal for the review of representation arrangements for the 2022 and 2025 triennial local elections:

- a) The Palmerston North City Council to comprise the mayor elected at-large and 15 councillors to be elected under the ward system, specifically 13 general ward councillors and two Māori ward councillors;
- b) The Palmerston North City Council to comprise two wards, these being:
 - (i) Te Hirawanui General Ward as delineated on Plan LG-040-2013-W-1 deposited with the Local Government Commission and represented by 13 general ward councillors (elected by those electors city-wide on the general electoral roll);
 - (ii) Te Pūao Māori Ward as delineated on Plan LG-040-2013-W-1 deposited with the Local Government Commission and represented by two Māori ward councillors (elected by those electors city-wide on the Māori electoral roll);
- c) The reasons for city-wide wards being that Palmerston North has a single, cohesive and city-wide community of interest that tightly overlaps the functional, perceptual and political dimensions of its population and that 15 councillors is an appropriate number to fairly and effectively represent the city;
- d) No community boards be established as the Council is satisfied there are no communities that are sufficiently distinct or isolated to warrant community board representation and that there are sufficient mechanisms for fair and effective representation already available.

Clause 75.1-21 above was carried 11 votes to 4, the voting being as follows:

For:

The Mayor (Grant Smith) and Councillors Brent Barrett, Susan Baty, Rachel Bowen, Zulfiqar Butt, Renee Dingwall, Patrick Handcock ONZM, Leonie Hapeta, Lorna Johnson, Billy Meehan and Aleisha Rutherford.

Against:

Councillors Vaughan Dennison, Lew Findlay QSM, Orphée Mickalad and Karen Naylor.

Councillor Aleisha Rutherford left the meeting at 11.36am.

Moved Lorna Johnson, seconded Leonie Hapeta.

RESOLVED

2. That the Council places public notice and invites submissions on the initial proposal from 6 August 2021 to 4pm 6 September 2021, with submissions to be heard on 21 September 2021.

Clause 75.2-21 above was carried 14 votes to 0, the voting being as follows:

For:

The Mayor (Grant Smith) and Councillors Brent Barrett, Susan Baty, Rachel Bowen, Zulfiqar Butt, Vaughan Dennison, Renee Dingwall, Lew Findlay QSM, Patrick Handcock ONZM, Leonie Hapeta, Lorna Johnson, Billy Meehan, Orphée Mickalad and Karen Naylor.

Note:

Moved Aleisha Rutherford, seconded Lew Findlay QSM

Prior to adopting the resolutions stated in clauses 75.1 and 75.2 above, the following motion was proposed:

1. That the Council resolves pursuant to sections 19H and 19J and clauses 1 and 2 of Schedule 1A of the Local Electoral Act 2001, to adopt the following as its initial proposal for the review of representation arrangements for the 2022 and 2025 triennial local elections:

- a) The Palmerston North City Council to comprise the mayor elected at-large and 10 councillors to be elected under the ward system, specifically 9 general ward councillors and 1 Māori ward councillor;
- b) The Palmerston North City Council to comprise two wards, these being:
 - (i) Te Hirawanui General Ward as delineated on Plan LG-040-2013-W-1 deposited with the Local Government Commission and represented by 9 general ward councillors (elected by those electors city-wide on the general electoral roll);
 - (ii) Te Pūao Māori Ward as delineated on Plan LG-040-2013-W-1 deposited with the Local Government Commission and represented by 1 Māori ward councillor (elected by those electors city-wide on the Māori electoral roll);
- c) The reasons for city-wide wards being that Palmerston North has a single, cohesive and city-wide community of interest that tightly overlaps the functional, perceptual and political dimensions of its population and that 10 councillors is an appropriate number to fairly and effectively represent the city;
- d) No community boards be established as the Council is satisfied there are no communities that are sufficiently distinct or isolated to warrant community board representation and that there are sufficient mechanisms for fair and effective representation already available.

The motion was lost 6 votes to 9, the voting being as follows:

For:

The Mayor (Grant Smith) and Councillors Rachel Bowen, Vaughan Dennison, Lew Findlay QSM, Karen Naylor and Aleisha Rutherford.

Against:

Councillors Brent Barrett, Susan Baty, Zulfiqar Butt, Renee Dingwall, Patrick Handcock ONZM, Leonie Hapeta, Lorna Johnson, Billy Meehan and Orphée Mickalad.

76-21 Rotation of Trustees on Caccia Birch Trust Board

Memorandum, presented by Hannah White, Democracy & Governance Manager.

The Democracy & Governance Manager explained the following corrections to the report:

- the two council-appointed trustees retired rather than resigned.
- In 3.1 the maximum number of trustees on the board should read 8 not 7.

Moved Grant Smith, seconded Lorna Johnson.

RESOLVED

1. That the Council resolves to appoint two councillors onto the Caccia Birch Trust Board for a term of one year ending 1 August 2022.
2. That expressions of interests from councillors interested in being appointed to the Caccia Birch Trust Board be sought, and recommendations be brought to Council on 1 September 2021.

Clause 76-21 above was carried 14 votes to 0, the voting being as follows:

For:

The Mayor (Grant Smith) and Councillors Brent Barrett, Susan Baty, Rachel Bowen, Zulfiqar Butt, Vaughan Dennison, Renee Dingwall, Lew Findlay QSM, Patrick Handcock ONZM, Leonie Hapeta, Lorna Johnson, Billy Meehan, Orphée Mickalad and Karen Naylor.

77-21 Committee Chair appointment for the remainder of 2019-22 term

Memorandum, presented by Hannah White, Democracy and Governance Manager.

Councillor Aleisha Rutherford declared a conflict of interest.

Moved Grant Smith, seconded Patrick Handcock ONZM.

RESOLVED

1. That the Council adopts the Mayor's recommendation to appoint Deputy Mayor Aleisha Rutherford as the Chair of the Chief Executive's Performance Review Panel, effective 01 August 2021.
2. That the Council make the recommendations to the Remuneration Authority regarding Elected Member remuneration as listed in 3.4 of the report "Committee Chair appointment for the remainder of the 2019-2022 term."

Clause 77-21 above was carried 11 votes to 1, with 2 abstentions, the voting being as follows:

For:

The Mayor (Grant Smith) and Councillors Brent Barrett, Susan Baty, Zulfiqar Butt, Vaughan Dennison, Renee Dingwall, Lew Findlay QSM, Patrick Handcock ONZM, Leonie Hapeta, Billy Meehan and Orphée Mickalad.

Against:

Councillor Rachel Bowen.

Abstained:

Councillors Lorna Johnson and Karen Naylor.

78-21

Scheduling of additional Council Meeting

Memorandum, presented by Hannah White, Democracy and Governance Manager.

Moved Grant Smith, seconded Orphée Mickalad.

RESOLVED

That the Council schedule a Council meeting for 9am, 18 August 2021 in the Council Chambers, 32 Te Marae o Hine The Square, Palmerston North.

Clause 78-21 above was carried 14 votes to 0, the voting being as follows:

For:

The Mayor (Grant Smith) and Councillors Brent Barrett, Susan Baty, Rachel Bowen, Zulfiqar Butt, Vaughan Dennison, Renee Dingwall, Lew Findlay QSM, Patrick Handcock ONZM, Leonie Hapeta, Lorna Johnson, Billy Meehan, Orphée Mickalad and Karen Naylor.

79-21

Council Work Schedule

Moved Grant Smith, seconded Patrick Handcock ONZM.

RESOLVED

That the Council receive its Work Schedule dated August 2021.

Clause 79-21 above was carried 14 votes to 0, the voting being as follows:

For:

The Mayor (Grant Smith) and Councillors Brent Barrett, Susan Baty, Rachel Bowen, Zulfiqar Butt, Vaughan Dennison, Renee Dingwall, Lew Findlay QSM, Patrick Handcock ONZM, Leonie Hapeta, Lorna Johnson, Billy Meehan, Orphée Mickalad and Karen Naylor.

The meeting finished at 12.01pm

Confirmed 18 August 2021

Mayor

MEMORANDUM

TO: Council

MEETING DATE: 25 August 2021

TITLE: Wastewater Best Practicable Option: Final Assessment and BPO Selection

PRESENTED BY: Robert van Bentum, Chief Engineer

APPROVED BY: Sarah Sinclair, Chief Infrastructure Officer

RECOMMENDATIONS TO COUNCIL

1. That Council receive the report titled 'Wastewater Best Practicable Option: Final Assessment and BPO Selection,' including the attachments Appendices 1 to 10.
 2. That Council note the Best Practicable Option (BPO) identified by the technical team for consideration by Council based on Officer recommendations of scoring and weighting of assessment criteria.
 3. That Council agree the assessment weightings for determining the wastewater management solution are as set out in Figure 3: Technical Recommendation of Assessment Weightings.
-

1. ISSUE

- 1.1 The process to identify the Best Practicable Option (BPO) for the city's wastewater management solution for the next 35 to 50 years has reached the final phase in the identification of preferred BPO.
- 1.2 The Project has followed a transparent and measured process to refine a long list of 36 options to a short list of 11 options now being assessed (refer Table 1). The options include treatment solutions that aim to meet relevant environmental and planning standards but with varying levels of confidence in achieving compliance and some potential risk of adverse effects on the receiving environment. The final phase has been developed to provide Council with assurance that potential risks have been considered and that the overall recommendation will provide a solution that meets a range of criteria and standards to the best level that can be achieved.
- 1.3 This final phase has involved seven separate assessments and the final assessment of options against BPO Criteria as depicted in Figure 1. The methodology used across the assessments is based on a multi-criteria assessment approach. Peer review has occurred across all assessments by technical experts, Council Officers, Project Steering Group Chair and Council's legal counsel.

- 1.4 This report in combination with the ten attachments (Appendices 1 to 10) is provided to enable Council to understand the methodology used from the individual assessments through to selection of the recommended BPO. The assessment report attachments detail the scores and recommended weighting to be applied across the 7 assessments, prior to assessment under the BPO Criteria.

- 1.5 Feedback by Council on a recommended weighting scenario to be applied to the seven assessments is sought. This will enable the recommendation of a BPO, based on Council's recommended weighting scenario to be confirmed.

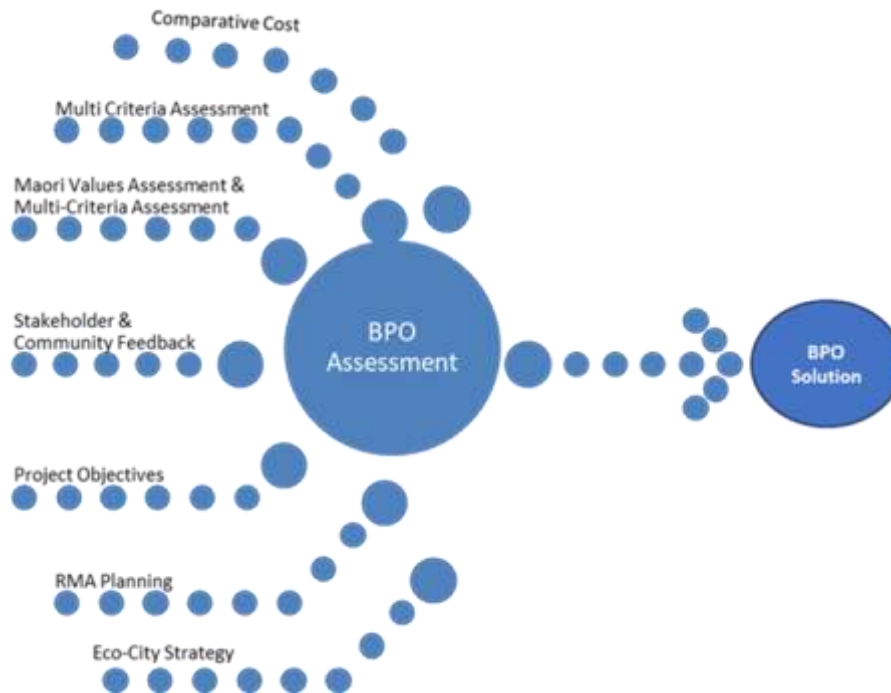
- 1.6 The Project's technical team has provided a recommended weighting along with a methodology for excluding options at the individual assessment and BPO Test levels, where options are considered to have low levels of alignment and/or high potential risk for not meeting the BPO Criteria. The recommendations are provided for discussion with the expectation that Council will provide clear direction on the final scoring and ultimately confirm a recommended BPO.

Table 1 Options Description / Reference

Options		
No.	Summary Description	Technical Description
1	100% to river	R2 (b) (Level 4 treatment)
2	77% to river / 23% to land & river	R2 (b) (75% DWF land): 760 ha. (Level 4 treatment)
3	Dual river discharges: 57% to river Totara Road / 20% to river Opiki / 23% to land & river	Dual R+L (b) (75% DWF to land): 870 ha. (Level 2 treatment, TN=35)
4	97% to land inland	L+R(a): 3760 ha. (Level 1 treatment)
5	97% to land coastal	L+R(b): 2570 ha. (Level 3 treatment, TN=10)
6	53% to land inland	L+R(d-1) 80 m3/s trigger: 2000 ha. (Level 2 treatment, TN=35)
7	43% to land inland	L+R(d-2) 62 m3/s trigger: 1640 ha. (Level 2 treatment, TN=35)
8	53% to land coastal	L+R(e-1) 80 m3/s trigger: 3640 ha. (Level 2 treatment, TN=35)
9	43% to land coastal	L+R(e-2) 62 m3/s trigger: 3010 ha. (Level 2 treatment, TN=35)
10	47% to Ocean / 3% river / 50% to land and coastal	O+L: 1470 ha. (Level 1 treatment)
11	97% to Ocean / 3% to river	Ocean (Level 1 treatment)

*Percentage based on duration not volume

Figure 1 Final Phase BPO Assessment Process



2. BACKGROUND

- 2.1 Since late 2017 Council has been working through a process to determine a recommended Best Practicable Option (BPO) for managing the city’s wastewater for the next 35 to 50 years. The selection of a BPO is required in mid-2021 and the lodgement of an application for new resource consents by June 2022 is a requirement of Council's existing resource consent (Horizons Regional Council Permit 101829).
- 2.2 Following a refinement process in 2019 an extended long list of options was reduced to a short list of 11 options. Since September 2020, each of the 11 options has been developed to include recommended treatment levels, conveyance requirements, irrigation or discharge areas and arrangements have been developed to enable indicative land areas and high-level comparative costs to be developed. This technical work has been on-going and continued to further add to the robustness of the assessment process.
- 2.3 Rangitāne o Manawatū, as mana whenua in Palmerston North, are part of the project’s steering group, and Council’s Project Team have worked closely with representatives at both governance and technical levels of the Project’s delivery. Engagement with iwi throughout the wider Manawatū Region, has also occurred and significant effort has been undertaken by iwi to incorporate their values into this options assessment process. This is discussed in detail in the attached documents.

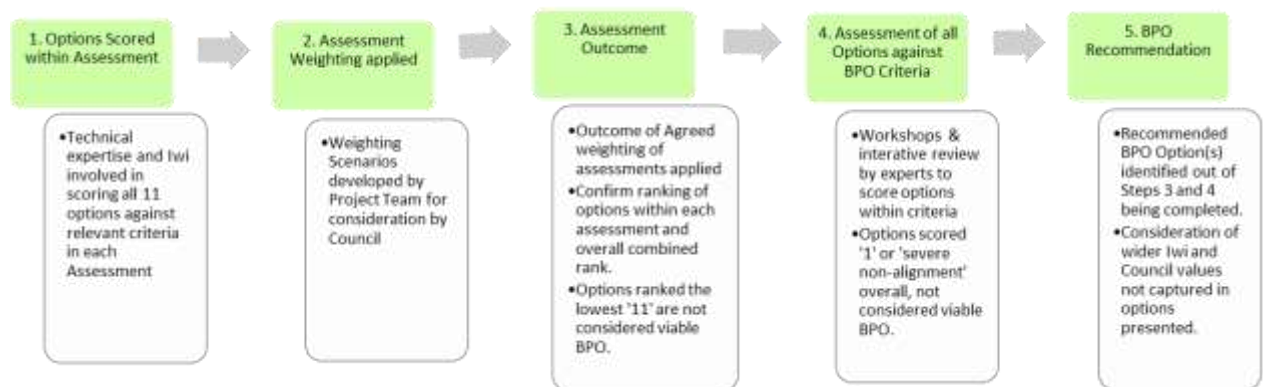
- 2.4 Community and stakeholder groups in Palmerston North and the wider Manawatū Region have been invited to provide feedback and work with Council at multiple stages of the project. This has included three rounds of community engagement between 2019 and 2021.
- 2.5 The BPO selection process has been guided by the Project Objectives set by Council at the start of the project and are as follows:
1. Protects public health and minimises public health risk
 2. Minimise adverse environmental effects on air, land and water
 3. Is sustainable, enduring and resilient
 4. Contributes to improving the health and mauri of the Manawatū River
 5. Takes an integrated approach to the management of the Manawatū Catchment including understanding the cumulative effects
 6. Enhances peoples use and enjoyment of the Manawatū River
 7. Is affordable and cost effective
 8. Minimises whole of life carbon emissions and optimises resource recovery
 9. Is innovative while being evidence based
 10. Facilitates long term growth and economic development
 11. Is developed with the active engagement of the community and key stakeholders

3. THE FINAL BPO SELECTION PROCESS

- 3.1 The project has now arrived at the final stage of the BPO selection process. This process has been developed to achieve two key outcomes:
- Bring together a range of technical, social, economic and cultural considerations in a robust and transparent manner allowing for weighting of different considerations to arrive at a single preferred option
 - Ensure the selected BPO meets the requirements of the BPO test which is a condition of Council's current wastewater consent.
- 3.2 The BPO Project is highly complex and the process developed reflects this complexity while drawing on similar processes used in other complex optioneering projects. It includes the following steps described and illustrated in Figure 2 below.
- Step 1. For each assessment a range of criteria and sub-criteria have been scored by technical experts, iwi participants or determined from quantitative data (e.g. costs) to arrive at a single score for each option for each assessment.

- Step 2. A relative weighting scenario has been developed by the experts based on the assessment importance and the robustness of the data assessed.
- Step 3. The relative weighting has been applied to each of the assessments to arrive at a single combined score for each option and a rank order. Options ranked below 9 are not recommended to proceed to the BPO but have not been excluded at this stage.
- Step 4. Each option is then rated on how well it aligns with the 6 BPO criteria. The options are filtered to remove any with severe non-alignment (score of 1) leaving a short-list in rank order.
- Step 5. Recommended BPO identified through step 3 and 4 is then checked against wider iwi and Council values consideration not otherwise captured in the options presented.

Figure 2 Staged Assessment Approach to Determine BPO



3.3 The seven assessments considered in Step 1 comprise:

1. Comparative Cost Assessment
2. Multi-Criteria Assessment
3. Maori Values / MCA Assessment
4. Stakeholder and Community Feedback Assessment
5. Project Objectives Assessment
6. RMA Planning Assessment
7. Eco-City Strategy Assessment

3.4 Following scoring of each option against the various assessment criteria (refer Appendix 2, 3, 4, 5, 6, 7, 8), the scores have been compiled and based on the score a rank allocated to each option for each assessment. The option scores across the 7 assessments are then added to determine an overall

score and this is then ranked from highest to lowest, as outlined in Table 2 below.

Table 2 Options Rank Across 7 Assessments and Overall

Option	Ranking of Option within each Assessment							Overall Ranking
	MCA	Maori	Stakeholder	Objectives	Planning	EcoCity	Comparative Cost	
Weight scenario	Combined							
1. 100% to River	5	7	3	3	2	5	1	1
2. 77% to River / 23% to Land & River	8	8	3	2	3	6	5	4
3. Dual River discharges: 57% to River Totara Road / 20% to Riv	4	9	11	6	6	11	2	10
4. 97% to Land (inland)	3	1	9	7	6	7	5	7
5. 97% to Land (coastal)	7	4	10	5	1	1	9	5
6. 53% to Land (inland)	6	2	5	10	3	9	2	5
7. 43% to Land (inland)	2	2	5	10	3	10	2	3
8. 53% to Land (coastal)	10	5	5	8	9	2	9	9
9. 43% to Land (coastal)	11	5	5	8	9	3	9	11
10. 47% to Ocean / 3% River / 50% to Land (coastal)	9	10	1	4	11	4	8	8
11. 97% to Ocean / 3% to River	1	11	1	1	2	8	5	2

3.5 As part of Step 3, those options which ranked at 11 in any assessment are not recommended to become the BPO but all options have been referred through to the Step 4 BPO Criteria assessment.

3.6 The BPO Criteria which have been assessed in Step 4 are specifically detailed in Council's current wastewater consent and are considered to comprise the following 6 elements:

1. Receiving Environment Sensitivity
2. Comparison of Effects on the Environment
3. Comparative Financial Implications
4. Technical Knowledge
5. Exceedance of Targets, Limits or Standards
6. RMA Part 2 and Section 104, 105 and 107 Considerations

4. TECHNICAL TEAM WEIGHTING RECOMMENDATION

4.1 Following the five-step process outlined in section 3, and Appendix 9, the technical team determined a recommended weighting of the seven assessments in order to determine a combined score for each option. The weighting is depicted in Figure 3.

Figure 3 Technical Recommendation of Assessment Weightings

Octopus Arm	Proportion
Multi Criteria Assessment	15%
Maori Values & MCA	20%
Stakeholder & Community Feedback	5%
Project Objectives	25%
RMA Planning	20%
Eco-City Strategy	5%
Comparative Cost	10%

4.2 The basis for the weighting recommended by the project technical advisers is described in summary below and in more detail in Appendix 10.

4.3 The highest weighting of 25% is given to Project Objectives, given these were defined at the start of the project with the purpose of defining the priority for options development and assessments. The Objectives have been the reference for each assessment phase at which options have been filtered. An options alignment with the objectives will be a key determinate of likely success of a resource consent application.

4.4 The Maori Values Assessment is allocated the next highest weighting of 20% based on the critical importance of alignment between Council and Rangitāne o Manawatū in respect of agreement on an option in the spirit of true partnership and the importance of demonstrating iwi values have been meaningfully addressed through the consenting process.

4.5 A weighting of 20% is also given to RMA planning on the basis that a BPO selection needs to ensure the risks to consenting are minimized. The RMA Planning assessment considers the broader range of planning issues which may impact on consent risk for any option.

4.6 The MCA assessment is given a weighting of 15% reflecting acceptance that the tool is a proven approach in a selection of options in complex project environments which require consideration of a wide range of factors. The MCA assessment weighting is given lower emphasis to allow for greater emphasis to be given to the Maori Values and Project Objectives assessments.

4.7 The Eco-City Strategy assessment has been given a low weighting largely because the BPO will have a limited impact on the city's carbon footprint

and because Council has committed to prioritizing sustainability and wastewater re-use for all options.

- 4.8 The Stakeholder and Community Feedback has also been assigned a low weighting largely because of the low level of confidence in the robustness of the feedback, and concern that the output from these engagements is not representative of all community and stakeholder views.
- 4.9 Based on these weightings a combined score and rank for the options was determined, and this is depicted in Table 1 of this report. Alternative weightings were also explored to provide an understanding of the sensitivity of option rank to weightings. These alternatives will be worked through with Council and are reported on in Appendix 9.
- 4.10 The technical team then assessed alignment for each option with the 6 BPO Test Criteria, with the same 1 to 5 scoring system as used in all the other assessments. The scores (with colour coding) are tabulated in Figure 4 below. These scores are linked to the option and are independent of the weighting scenarios.
- 4.11 To determine the recommended BPO, options with scores of 1 on any of the BPO criteria are recommended for removal on the basis that there is a low likelihood of the option progressing through the consent process with certainty. This results in the following additional options being discarded:
- Option 1: 100% to river – score 1 for receiving environment sensitivity
 - Option 4: 97% to land inland; 3760 ha – scores 1 for technical knowledge
 - Option 5: 97% to land coastal; 2570 ha – scores 1 for comparative financial implications and technical knowledge
 - Option 8: 53% to land coastal; 3640 ha – scores 1 for comparative financial implications and technical knowledge
 - Option 9: 43% to land coastal, 3010 ha – scores 1 for comparative financial implications
 - Option 10: 47% to Ocean / 3% river / 50% to land coastal & river – scores 1 for comparative financial implications
- 4.12 Figure 4 indicates (outlined in green) those options recommended to progress through to the recommended BPO consideration following removal of options with a BPO criteria score of 1. Of the options not excluded, Option 3 which had ranked at 9 in the Technical Recommendation is not recommended to proceed to final BPO consideration. The options being considered for a BPO includes:
- Option 2 (77% to river / 23% to land & river),
 - Option 6 (53% to land inland) and
 - Option 7 (43% to land inland)

- Option 11: 97% to ocean / 3% to river
- 4.13 Following confirmation that the highest ranked of these 4 options comprised Option 11, the technical team considered the wider issues to confirm whether the option should be selected as the preferred BPO. On the basis that Option 11, was not supported by iwi and was ranked at 11 in the Maori Values/ MCA assessment, the team recommended that the next highest ranking option be considered i.e. Option 2.
- 4.14 The recommended BPO option which has been identified through the process detailed above is Option 2 comprising the highest treatment level (4) in combination with a significant area of land. It is recommended that the BPO include exploring other options to increase the diversion of wastewater away from the river including:
- beneficial re-use e.g. parks and golf course irrigation - city
 - beneficial re-use – agricultural irrigation
 - recharge for new or degraded wetlands
- 4.15 Increasing the proportion of diversion to land over time will look to approach the proportional split between river and land (beneficial use) achieved with Option 6 & 7. This could be achieved over time through an adaptive management approach.

Figure 4 BPO Scoring and Recommended BPO Ranking

Option	Rank of Octopus	BPO Scores (Mark out of 5)						BPO Score	Technical Recommendation
		Receiving environment sensitivity	Comparison of effects on the environment	Comparative financial implications	Technical Knowledge	Exceedances of standards, limits or targets	RMA Part 2 and Section 104, 105 and 107 considerations		
1. 100% to River	5	1.0	3.0	5.0	4.3	2.0	2.5	17.8	5
2. 77% to River / 23% to Land & River	2	2.0	3.1	3.0	3.3	3.0	2.8	17.2	2
3. Dual River discharges: 57% to River Totara Road / 20% to River C	9	3.0	2.3	4.0	3.3	3.6	3.0	19.2	9
4. 97% to Land (inland)	6	3.0	1.3	2.0	1.0	4.4	3.8	15.4	6
5. 97% to Land (coastal)	8	3.0	2.8	1.0	1.0	4.6	3.8	16.1	8
6. 53% to Land (inland)	4	3.0	2.4	3.0	2.0	4.0	3.5	17.9	4
7. 43% to Land (inland)	3	3.0	2.6	4.0	2.0	4.0	3.5	19.1	3
8. 53% to Land (coastal)	10	3.0	2.6	1.0	1.0	4.0	2.8	14.4	10
9. 43% to Land (coastal)	11	3.0	2.6	1.0	1.0	4.0	2.8	14.4	11
10. 47% to Ocean / 3% River / 50% to Land (coastal)	7	4.0	2.6	1.0	1.7	4.8	3.5	17.6	7
11. 97% to Ocean / 3% to River	1	5.0	3.5	2.0	3.3	5.0	3.5	22.3	1

5. NEXT STEPS











- 5.1 Following confirmation by Council of their preferred weighting for the assessments and the process around consideration of the BPO Criteria Test, Officers will reconfirm the process followed and the preferred BPO, by updating the Draft BPO Assessment and Recommendation Report attached as Appendix 9.
- 5.2 An officer report will be prepared which recommends the adoption of the recommended BPO arising from this final phase, which will be presented to Council's 1st September 2021 meeting for final adoption.

6. COMPLIANCE AND ADMINISTRATION

Does the Council have delegated authority to decide?	Yes
Are the decisions significant?	Yes
If they are significant do they affect land or a body of water?	Yes
Can this decision only be made through a 10 Year Plan?	No
Does this decision require consultation through the Special Consultative procedure?	No
Is there funding in the current Annual Plan for these actions?	Yes
Are the recommendations inconsistent with any of Council's policies or plans?	No
Council has consulted on the likely impacts of the selection of the BPO through both the just completed 10 Year plan process and a separate BPO engagement process. Legal advice confirms that these processes meet the Local Government Act significance requirements.	
The recommendations contribute to Goal 4: An Eco City	
The recommendations contribute to the achievement of action/actions in the Three Waters Plan The actions include: <ul style="list-style-type: none"> • The Wastewater Treatment Plant is fully compliant with its existing resource consent requirements • Council has agreed to bring forward the renewal of the resource consent for the wastewater treatment plant by five years to June 2022 	
Contribution to strategic direction and to social, economic, environmental	The decision on the BPO for wastewater management for the city is critical to achieving all four well beings, given it will enable application for resource consents to effectively manage wastewater for at least the next 35 years. Modern and sustainable management of wastewater is a prerequisite for Palmerston North continuing to develop in a way which

and cultural well-being	effectively mitigates the negative impacts of urban development on the landscapes and local environments.
-------------------------	---

ATTACHMENTS

1. Appendix 1 BPO Short List Options Report (attached separately) 
2. Appendix 2 Comparative Cost Assessment (attached separately) 
3. Appendix 3 MCA Assessment Report (enclosed separately) (attached separately) 
4. Appendix 4 Māori Values / MCA Assessment (attached separately) 
5. Appendix 5 Stakeholder & Community Engagement Assessment (attached separately) 
6. Appendix 6 Objectives Assessment (attached separately) 
7. Appendix 7 Eco-City Strategy Assessment (attached separately) 
8. Appendix 8 RMA Planning Assessment (attached separately) 
9. Appendix 9 BPO Scoring Workshop Report (attached separately) 
10. Appendix 10 Draft BPO Assessment and Recommendation Report (attached separately) 

COMMITTEE WORK SCHEDULE

TO: Council

MEETING DATE: 25 August 2021

TITLE: Council Work Schedule

RECOMMENDATION TO COUNCIL

- 1. That the Council receive its Work Schedule dated August 2021.**

ATTACHMENTS

1. Work Schedule [↓](#) 

COUNCIL

WORK SCHEDULE – August 2021

Item No.	Estimated Report Date	Subject	Officer Responsible	Current Position	Date of Instruction/ Point of Origin
1	September 2021	Council Representation on Caccia Birch Trust Board	Assistant Chief Executive		Council 4 August Clause 76-21
2	September 2021	Representation Review – hearings	Assistant Chief Executive		Council 7 April 2021 Clause 20-21
3	October 2021	Representation Review – final decision	Assistant Chief Executive		Council 7 April 2021 Clause 20-21
4	December 2021	Manawatū Residents' card	Assistant Chief Executive		Council 25 May 2020 Clause 48-20
5	December 2021	Central Economic Development Association (CEDA) - Shareholding arrangements	Chief Planning Officer		Council 21 December 2020 Clause 157-20
6	March 2022	Remits from PNCC	Assistant Chief Executive		Council 24 June 2020 Clause 69-20
7	May 2022	Remits received from other Territorial Authorities	Assistant Chief Executive		Council 24 June 2020 Clause 69-20

Oasis # 13924077

CONFIDENTIAL DECISIONS RELEASED

Meeting date	Title	Released	Not Released

More information on the decisions released can be found on [released decisions](#)

RECOMMENDATIONS FROM COMMITTEE

TO: Council

MEETING DATE: 25 August 2021

TITLE: Presentation of the Part I Public Planning & Strategy Committee Recommendations from its 11 August 2021 Meeting

Set out below are the recommendations only from the Planning & Strategy Committee meeting Part I Public held on 11 August 2021. The Council may resolve to adopt, amend, receive, note or not adopt any such recommendations. (SO 3.18.1)

25-21 Draft Trade Waste Bylaw - Approval for Consultation

Report, presented by Julie Macdonald, Strategy and Policy Manager.

The **COMMITTEE RECOMMENDS**

1. That the draft Palmerston North Trade Waste Bylaw 2022 Consultation Document, included as attachment one to the report titled 'Draft Trade Waste Bylaw – approval for consultation' presented to the Planning and Strategy Committee on 11 August 2021, be amended as follows:

Section 1.3(h) of Appendix 2 of the Administration Manual to read: 'Radioactive material, unless the material is discharged in accordance with the Code of Practice for Unsealed Radioactive Material published by the Ministry of Health.'

2. That the Council approve the draft Palmerston North Trade Waste Bylaw 2022 Consultation Document, included as attachment one to the report titled 'Draft Trade Waste Bylaw – approval for consultation' presented to the Planning & Strategy Committee on 11 August 2021 (as amended), for consultation with the public.
3. That the Mayor and Deputy Mayor be authorised to approve minor amendments to the consultation document prior to publication.

26-21 Mitigating East Street Traffic Safety Concerns

Report, presented by Sandra King, Acting Transport & Infrastructure Manager.

The **COMMITTEE RECOMMENDS**

1. That the Council provide additional funding (up to \$24,000) to install temporary safety treatments in East Street in Financial Year 2021-22 (Year 1) immediately, and proceed to install permanent safety treatments as planned in Financial Year 2023-24 (Year 3).

