



PAPAIOEA
PALMERSTON
NORTH
CITY

PALMERSTON NORTH CITY COUNCIL

AGENDA

RANGITĀNE O MANAWATŪ

9AM, THURSDAY 2 DECEMBER 2021

TAIWHANGA KAUNIHERA, PAPA TUATAHI
WHAKAHAERE TŪMATANUI
TE MARAE O HINE, PAPAIOEA

COUNCIL CHAMBER, FIRST FLOOR,
CIVIC ADMINISTRATION BUILDING,
THE SQUARE, PALMERSTON NORTH

MEMBERS

Grant Smith (Chairperson)
Wiremu Te Awe Awe (Deputy Chairperson)
Vaughan Dennison
Danielle Harris
Karen Naylor
Chris Whaiapu

AGENDA ITEMS, IF NOT ATTACHED, CAN BE VIEWED AT

pncc.govt.nz | Civic Administration Building, 32 The Square
City Library | Ashhurst Community Library | Linton Library

Heather Shotter

Chief Executive | PALMERSTON NORTH CITY COUNCIL

RANGITĀNE O MANAWATŪ COMMITTEE MEETING

2 December 2021

ORDER OF BUSINESS

1. Karakia Timatanga

2. Apologies

3. Notification of Additional Items

Pursuant to Sections 46A(7) and 46A(7A) of the Local Government Official Information and Meetings Act 1987, to receive the Chairperson's explanation that specified item(s), which do not appear on the Agenda of this meeting and/or the meeting to be held with the public excluded, will be discussed.

Any additions in accordance with Section 46A(7) must be approved by resolution with an explanation as to why they cannot be delayed until a future meeting.

Any additions in accordance with Section 46A(7A) may be received or referred to a subsequent meeting for further discussion. No resolution, decision or recommendation can be made in respect of a minor item.

4. Declarations of Interest (if any)

Members are reminded of their duty to give a general notice of any interest of items to be considered on this agenda and the need to declare these interests.

5. Public Comment

To receive comments from members of the public on matters specified on this Agenda or, if time permits, on other Committee matters.

(NOTE: If the Committee wishes to consider or discuss any issue raised that is not specified on the Agenda, other than to receive the comment made or refer it to the Chief Executive, then a resolution will need to be made in accordance with clause 2 above.)

6. Confirmation of Minutes

Page 7

“That the minutes of the Rangitāne o Manawatū meeting of 30 June 2021 Part I Public be confirmed as a true and correct record.”

7. Te Motu O Poutoa Development Plan: Progress Report

Page 11

Memorandum, presented by Kathy Dever-Tod, Manager - Parks and Reserves.

8. Work Schedule - Rangitāne o Manawatū Committee

Page 17

9. Karakia Whakamutunga

10. Exclusion of Public

To be moved:

“That the public be excluded from the following parts of the proceedings of this meeting listed in the table below.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for passing this resolution

This resolution is made in reliance on Section 48(1)(a) of the Local

Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public as stated in the above table.

Also that the persons listed below be permitted to remain after the public has been excluded for the reasons stated.

[Add Third Parties], because of their knowledge and ability to assist the meeting in speaking to their report/s [or other matters as specified] and answering questions, noting that such person/s will be present at the meeting only for the items that relate to their respective report/s [or matters as specified].

KAUNIHERA O PAPAIOEA

PALMERSTON NORTH CITY COUNCIL

Ngā meneti o te wāhanga tūmatanui o te hui o Rangitāne o Manawatū, i tū ki te Taiwhanga Kaunihera, i te papa tuatahi o Te Whare Whakahaere o te Kaunihera, Te Marae o Hine, Papaioea, i te 30 o Pipiri 2021, tīmata ake i te kotahi haora i te ahiahi.

Minutes of the Rangitāne o Manawatū Meeting Part I Public, held in the Council Chamber, first floor, Civic Administration Building, Te Marae o Hine - The Square, Palmerston North on 30 June 2021, commencing at 1pm.

Members Present: The Mayor (Grant Smith) (in the Chair), Mr Wiremu Te Awe Awe, Councillor Vaughan Dennison, Ms Danielle Harris, Councillor Karen Naylor and Mr Chris Whaiapu.

Non members in attendance: Councillors Brent Barrett, Susan Baty, Rachel Bowen, Zulfiqar Butt, Renee Dingwall, Lew Findlay QSM, Patrick Handcock ONZM, Leonie Hapeta, Lorna Johnson, Orpheé Mickalad, Bruno Petrenas and Aleisha Rutherford.

Karakia Timatanga

Mr Wiremu Te Awe Awe opened the meeting with a karakia timatanga

1-21 Confirmation of Minutes

Moved Grant Smith, seconded Wiremu Te Awe Awe.

The COMMITTEE RESOLVED

That the minutes of the Rangitāne o Manawatū meeting of 25 November 2020 Part I Public be confirmed as a true and correct record.

Clause 121 above was carried 6 votes to 0, the voting being as follows:

For:

The Mayor Grant Smith, Mr Wiremu Te Awe Awe, Cr Vaughan Dennison, Ms Danielle Harris, Cr Karen Naylor and Mr Chris Whaiapu.

- 2-21 Te Motu o Poutoa Development Plan - update**
Memorandum, presented by Kathy Dever-Tod, Manager for Parks and Reserves and Jason Pilkington, Planner.

Moved Grant Smith, seconded Wiremu Te Awe Awe.

The **COMMITTEE RESOLVED**

To acknowledge the process and timelines for the Te Motu o Poutoa Development Plan

Clause 2-21 above was carried 6 votes to 0, the voting being as follows:

For:

The Mayor Grant Smith, Mr Wiremu Te Awe Awe, Cr Vaughan Dennison, Ms Danielle Harris, Cr Karen Naylor and Mr Chris Whaiapu.

- 3-21 Update on Joint-Working on Reserves between Rangitāne o Manawatū and Palmerston North City Council**
Memorandum, presented by Kathy Dever-Tod, Manager for Parks and Reserves and Jason Pilkington, Planner.

Moved Grant Smith, seconded Wiremu Te Awe Awe.

The **COMMITTEE RESOLVED**

To note the verbal update.

Clause 3-21 above was carried 6 votes to 0, the voting being as follows:

For:

The Mayor Grant Smith, Mr Wiremu Te Awe Awe, Cr Vaughan Dennison, Ms Danielle Harris, Cr Karen Naylor and Mr Chris Whaiapu.

- 4-21 Work Schedule - Rangitāne o Manawatū Committee**

Moved Grant Smith, seconded Wiremu Te Awe Awe.

The **COMMITTEE RESOLVED**

That the Rangitāne o Manawatū Committee receive its Work Schedule for information.

Clause 4-21 above was carried 6 votes to 0, the voting being as follows:

For:

The Mayor Grant Smith, Mr Wiremu Te Awe Awe, Cr Vaughan Dennison, Ms Danielle Harris, Cr Karen Naylor and Mr Chris Whaiapu.

Karakia Whakamutunga

Mr Wiremu Te Awe Awe closed the meeting with a karakia whakamutunga.

The meeting finished at 2.59pm

Confirmed 2 December 2021

Chairperson

Memorandum

TO: Rangitāne o Manawatū Committee

MEETING DATE: 2 December 2021

TITLE: Te Motu O Poutoa Development Plan: Progress Report

PRESENTED BY: Kathy Dever-Tod, Manager - Parks and Reserves

APPROVED BY: Sarah Sinclair, Chief Infrastructure Officer

RECOMMENDATIONS TO COUNCIL

- 1. That the need for a councillor workshop on Te Motu o Poutoa be noted and endorsed.**
- 2. That progress on the Te Motu o Poutoa Development Plan be noted.**

1. ISSUE

- 1.1 The Rangitāne o Manawatū Committee has responsibility to carry out the functions of the administering body of Te Motu o Poutoa under the Reserves Act 1977, in accordance with any powers that may be delegated by the Council. A primary function of the committee is oversight of the development of the Te Motu o Poutoa Reserve Development Plan.
- 1.2 At the last meeting of the committee, questions were raised regarding the decision-making process for determining what aspirations would be included in the draft Te Motu o Poutoa Development Plan.
- 1.3 This report provides the committee with a proposed way forward which aligns with the principles of the Kawenata.

2. BACKGROUND AND PREVIOUS COUNCIL DECISIONS

- 2.1 At its July 2020 meeting the committee recommended that the Council resume development planning for Te Motu o Poutoa with a catch-up workshop to review work already completed.
- 2.2 Council adopted the committee recommendations including the general planning timeframe and process for the Te Motu o Poutoa Development Plan.
- 2.3 In November 2020 the committee received a report which provided an update on development planning for the reserve and outlined the consultation and engagement process.
- 2.4 The report noted that Phase I, Early Engagement, had commenced and that Rangitāne o Manawatū had established the Rangitāne Working Party with

the mandate to act on behalf of Rangitāne o Manawatū as an Iwi. The working group presented its aspirations to the committee, grouped under cultural/spiritual, environmental and economic themes.

- 2.5 In June 2021, Council adopted its 2021 Long Term Plan. Within the plan, Programme 1895 – City Growth – City Reserves – Manawatū River Park – Te Motu o Poutoa Development Plan, makes funding provision of \$150,000 in 2021/2022 for detailed design and consenting for the Te Motu o Poutoa Development Plan, and \$1,602,000 in 2022/23 for fundraising and construction.
- 2.6 At the June 2021 meeting of the committee, members were informed that some initial site planning had commenced as the site constraints were now better understood. The committee were advised that even with significant fundraising and investment by Rangitāne, Council's budget provision in the current Ten-Year plan would be inadequate to fund its traditional 1/3 share of the project costs, given the list of aspirations identified for the site.
- 2.7 Councillors attending the committee asked how aspirations would be prioritised, what would determine what was in or out, and how council would contribute to this process.

3. MANAGEMENT OF THE DEVELOPMENT PROJECT

3.1 Project Team

- 3.1.1 Council has established a project team to deliver the Year 1 project - detailed design and consenting, contained within Long-Term Plan Programme 1895. The project has a budget of \$150,000.
- 3.1.2 The project manager has overall responsibility for delivery of the project outcomes within the budget provisions of the 2021 Long-Term Plan. The project team supports the project manager to utilise sound project management methodology for all aspects of the project including planning, stakeholder engagement, procurement etc. The project team is made up of council officers.
- 3.1.3 The project manager is responsible for reporting to the committee on the project and associated matters which fall within the terms of reference of the committee, namely oversight of the development of the Te Motu o Poutoa Reserve Development Plan.
- 3.1.4 The project manager's report to the Rangitāne of Manawatū Committee is in addition to reporting to the Finance and Audit Committee on financial and non-financial aspects of the programme 1895 as part of Council's quarterly reporting.

3.2 Te Motu o Poutoa Design working party

3.2.1 A working party is supporting Phase I of the project, early engagement. A working party is an appropriate mechanism for enabling Rangitāne and Council to work collaboratively during this specialist phase of the project.

3.2.2 Membership of the Te Motu o Poutoa Design Working Party is a mix of PNCC staff, Rangitāne and consultants, with a combined expertise to ensure both legislative/public and tikanga requirements are met during the design process.

3.2.3 The members of the design working party, and their area of expertise, are listed below:

- Parks Planner (PNCC – Reserves Planning)
- Chris Whaiapu (Rangitāne Representative)
- Peter Te Rangi (Site Ancestral Advisory)
- Ruma Karaitiana (Site Ancestral Advisory)
- Warren Warbrick (Rangitāne design and tikanga)
- Senior Urban Designer (PNCC- Urban Design)
- Planner (PNCC – Reserves Act processes)
- Acting Manager, Project Management Office (Project Management)
- Allen Titchener – Te Ao Maori design
- Dan Males – Local Landscape Architects (Landscape Architect and design oversight)
- Michael Davis (Landscape Architect)

3.2.4 The primary outputs of the working party are iwi and stakeholder engagement and the identification of proposed actions/features for the site.

4. CURRENT STATUS OF PROJECT

4.1 The Design Working Party and Project Team have completed the following pieces of work on the Te Motu O Poutoa Development Plan since the Rangitāne Working Party and Councillor workshops:

- Stakeholder engagement (workshops)
- Engagement with neighbours (workshop)
- Production of a draft Te Motu O Poutoa Engagement Report for Project Team

- Establishing the site constraints – using geo-technical reports and basic geographic capacity.
- Councillor site and constraints explanatory tour – at Te Motu O Poutoa
- Set criteria for selecting an architectural firm to complete any proposed built infrastructure design work

4.2 As reported at the June 2021 committee meeting, the Design working party has reviewed the aspirations from the early engagement and has begun to form options for actions/features for the site.

5. DEVELOPMENT OF POSSIBLE OPTIONS FOR THE SITE

5.1 Council officers have considered the questions raised at the last committee meeting about the decision-making process for determining what aspirations make it into the options in the draft development plan.

5.2 The Rangitāne Working Party sought the views of iwi on their aspirations considering the new information on the site constraints. They provided the iwi feedback to the Design Working Party.

5.3 The Design Working Party has begun to refine the ideas that arose during the engagement phase into a set of possible actions/features for the development plan, based on the site constraints and iwi feedback.

5.4 Councillors visited Te Motu o Poutoa on 6 October and were made aware of the site constraints. However, the Council has not provided feedback to the Design Working Party on their aspirations, considering the overall site constraints.

5.5 As a partner in the development planning for Te Motu o Poutoa, it is important that the Council provides the Design Working Party with its collective views on the proposed features, before development options for the site are finalised.

5.6 Without this feedback, the project is unable to move to the next stage in Phase I project planning – finalisation of possible options for the site for engagement with stakeholders.

5.7 The Project Team had planned to use a Councillor workshop to outline information on the ideas and known site constraints and how the working party has used these to develop the set of possible actions/features for the development plan. There is however a weakness in Councillors providing feedback on proposed actions/features for the site by only considering the ideas and the site constraints. This approach does not consider the strategic alignment of each of the aspirations, other than against the Manawatū River Plan.

5.8 By comparison, Rangitāne has provided a view on the ideas/features as a collective, through the Rangitāne Working Party, with consideration of the wider aspirations of iwi.

5.9 It is now suggested that council officers assess the aspirations identified during the early engagement, for alignment with council strategy and provide this information to councillors, prior to a Councillor workshop.

6. CONCLUSION

6.1 It is important that both partners provide the Design Working Party with their views on proposed actions/features for Te Motu o Poutoa, before the working party develops proposed development options and engages with stakeholders.

6.2 Whilst assessing the alignment of the aspirations against Council's strategic direction, and undertaking a Councillor workshop, will cause further delays with the project, Council and Rangitāne are co-designing and consulting on the development plan, and it is important that the contents of the draft plan reflect that partnership.

7. NEXT STEPS

7.1 Internal engagement on the alignment of the aspirations with Council strategy.

7.2 A Councillor workshop is held to provide Councillors with the opportunity to assess, discuss and provide direction to the project team on the possible actions/features within the framework of alignment of the ideas with the council's strategic direction and the site limitations.

7.3 The Project Team will finalise a list of possible actions/features for endorsement by the Committee.

7.4 The Rangitāne Working Party considers the proposed actions/features with Rangitāne.

7.5 The Design Working Party considers the proposed actions/features with stakeholder and neighbours.

7.6 The Design Working Party develops a draft development plan for Te Motu o Poutoa, containing two site development options, for recommendation to the Committee.

8. OUTLINE OF COMMUNITY ENGAGEMENT PROCESS

8.1 The community engagement to date is outlined in Section 4 of this report.

- 8.2 Stakeholders and neighbours have supported the Te Motu O Poutoa Development Planning process and have contributed to identifying opportunities and any concerns they may have regarding the site.
- 8.3 The views of the wider community will be canvased during the formal consultation on the draft plan.

9. COMPLIANCE AND ADMINISTRATION

Does the Committee have delegated authority to decide? If Yes quote relevant clause(s) from Delegations Manual	No
Are the decisions significant?	No
If they are significant do they affect land or a body of water?	No
Can this decision only be made through a 10 Year Plan?	No
Does this decision require consultation through the Special Consultative procedure?	No
Is there funding in the current Annual Plan for these actions?	Yes
Are the recommendations inconsistent with any of Council's policies or plans?	No
The recommendations contribute to Goal 4: An Eco City	
The recommendations contribute to the achievement of action/actions in the Manawatū River Plan	
The action is: Implement a series of planning and design projects, including reserve management planning for the Victoria Esplanade, Te Motu o Poutoa/ANZAC Park, Ashhurst Domain, Ahimate Reserve and Te Apati.	
Contribution to strategic direction and to social, economic, environmental and cultural well-being	<p>Council will work in partnership with Rangitāne</p> <p>Respect and enhance the Mauri of the Manawatū River</p> <p>The Manawatū River Framework clearly states to identify and appropriately develop Rangitāne sites of cultural and historical significance. This site was identified for development and management planning.</p>

ATTACHMENTS

NIL

COMMITTEE WORK SCHEDULE

TO: Rangitāne o Manawatū Committee

MEETING DATE: 2 December 2021

TITLE: Work Schedule - Rangitāne o Manawatū Committee

RECOMMENDATION TO RANGITĀNE O MANAWATŪ

That the Committee receive its Work Schedule dated December 2021.

ATTACHMENTS

1. Work Schedule [↓](#) 

Rangitāne o Manawatū Committee

WORK SCHEDULE – December 2021

Item No.	Estimated Report Date	Subject	Officer Responsible	Current Position	Date of Instruction/ Point of Origin
1.					
2.					
3.					
4.					

Oasis # 13924077