



PALMERSTON NORTH CITY COUNCIL

AGENDA

PLANNING AND STRATEGY

COMMITTEE

9AM, WEDNESDAY 7 FEBRUARY 2018
COUNCIL CHAMBER, FIRST FLOOR, CIVIC ADMINISTRATION BUILDING
32 THE SQUARE, PALMERSTON NORTH



MEMBERSHIP

Duncan McCann (Chairperson)
Aleisha Rutherford (Deputy Chairperson)
Grant Smith (The Mayor)

Brent Barrett
Susan Baty
Rachel Bowen
Jim Jefferies

Lorna Johnson
Karen Naylor
Bruno Petrenas
Tangi Utikere

Agenda items, if not attached, can be viewed at:

pncc.govt.nz | Civic Administration Building, 32 The Square
City Library | Ashhurst Community Library | Linton Library

Heather Shotter
Chief Executive, Palmerston North City Council

Palmerston North City Council

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PLANNING AND STRATEGY COMMITTEE MEETING

7 February 2018

ORDER OF BUSINESS

NOTE: The Planning and Strategy Committee meeting coincides with the ordinary meeting of the Committee of Council meeting. The format for the meeting will be as follows:

- Committee of Council will open and adjourn immediately to following Planning and Strategy Committee
- Planning and Strategy Committee will open, conduct its business and then close.

1. Apologies

2. Notification of Additional Items

Pursuant to Sections 46A(7) and 46A(7A) of the Local Government Official Information and Meetings Act 1987, to receive the Chairperson's explanation that specified item(s), which do not appear on the Agenda of this meeting and/or the meeting to be held with the public excluded, will be discussed.

Any additions in accordance with Section 46A(7) must be approved by resolution with an explanation as to why they cannot be delayed until a future meeting.

Any additions in accordance with Section 46A(7A) may be received or referred to a subsequent meeting for further discussion. No resolution, decision or recommendation can be made in respect of a minor item.

3. Public Comment

To receive comments from members of the public on matters specified on this Agenda or, if time permits, on other Committee matters.

(NOTE: If the Committee wishes to consider or discuss any issue raised that is not specified on the Agenda, other than to receive the comment made or refer it to the Chief Executive, then a resolution will need to be made in accordance with clause 2 above.)

- 4. Confirmation of Minutes** Page 7
 “That the minutes of the Planning and Strategy Committee meeting of 4 December 2017 Part I Public be confirmed as a true and correct record.”

- 5. Plan Change 22A-G** Page 11
 Memorandum, dated 13 November 2017 from the Senior Policy Planner, Jono Ferguson-Pye.

NOTE: Due to its size the Section 32 Report and provisions have been limited and previously circulated with the Planning and Strategy Agenda dated 3 December 2017. A copy of the document may be inspected at the Customer Service Centre.

- 6. Committee Work Schedule** Page 17

- 7. Exclusion of Public**

To be moved:

“That the public be excluded from the following parts of the proceedings of this meeting listed in the table below.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for passing this resolution

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or the relevant part of the proceedings

of the meeting in public as stated in the above table.

Also that the persons listed below be permitted to remain after the public has been excluded for the reasons stated.

Chief Executive (Heather Shotter), Chief Financial Officer (Grant Elliott), General Manager, City Enterprises (Ray McIndoe), General Manager, City Future (Sheryl Bryant), General Manager, City Networks (Ray Swadel), General Manager, Customer Services (Peter Eathorne), General Manager, Libraries and Community Services (Debbie Duncan), Human Resources Manager (Wayne Wilson) and Communications and Marketing Manager (or their representative (name)) because of their knowledge and ability to provide the meeting with advice on matters both from an organisation-wide context (being members of the Council's Management Team) and also from their specific role within the Council.

Legal Counsel (John Annabell), because of his knowledge and ability to provide the meeting with legal and procedural advice.

Governance and Support Team Leader (Kyle Whitfield) and Committee Administrators (Penny Odell, Carly Chang and Rachel Corser), because of their knowledge and ability to provide the meeting with procedural advice and record the proceedings of the meeting.

[Add Council Officers], because of their knowledge and ability to assist the meeting in speaking to their report and answering questions, noting that such officer will be present at the meeting only for the item that relate to their respective report.

[Add Third Parties], because of their knowledge and ability to assist the meeting in speaking to their report/s [or other matters as specified] and answering questions, noting that such person/s will be present at the meeting only for the items that relate to their respective report/s [or matters as specified].

PALMERSTON NORTH CITY COUNCIL

Minutes of the Planning and Strategy Committee Meeting Part I Public, held in the Council Chamber, First Floor, Civic Administration Building, 32 The Square, Palmerston North on 04 December 2017, commencing at 9.01am

Members Present: Councillors Duncan McCann (in the Chair), Brent Barrett, Susan Baty, Rachel Bowen, Adrian Broad, Gabrielle Bundy-Cooke, Lew Findlay QSM, Leonie Hapeta, Lorna Johnson, Karen Naylor, Bruno Petrenas, Aleisha Rutherford and Tangi Utikere.

Apologies: The Mayor (Grant Smith) and Councillors Jim Jefferies and Tangi Utikere (for early departure).

Councillor Vaughan Dennison entered the meeting at 9.07am during consideration of clause 80. He was not present for clauses 78 and 79.

78-17 Apologies

Moved Duncan McCann, seconded Leonie Hapeta.

The COMMITTEE RESOLVED

1. That the Committee receive the apologies.

Clause 78-17 above was carried 13 votes to 0, the voting being as follows:

For:

Councillors Brent Barrett, Susan Baty, Rachel Bowen, Adrian Broad, Gabrielle Bundy-Cooke, Lew Findlay QSM, Leonie Hapeta, Lorna Johnson, Duncan McCann, Karen Naylor, Bruno Petrenas, Aleisha Rutherford and Tangi Utikere.

79-17 Confirmation of Minutes

Moved Duncan McCann, seconded Gabrielle Bundy-Cooke.

The COMMITTEE RESOLVED

1. That the minutes of the Planning and Strategy Committee meeting of 6 November 2017 Part I Public be confirmed as a true and correct record.

Clause 79-17 above was carried 12 votes to 0 with 1 abstention, the voting being as follows:

For:

Councillors Brent Barrett, Susan Baty, Rachel Bowen, Adrian Broad, Gabrielle Bundy-Cooke, Lew Findlay QSM, Leonie Hapeta, Lorna Johnson, Duncan McCann, Karen Naylor and Bruno Petrenas and Aleisha Rutherford.

Abstained:

Councillor Tangi Utikere.

80-17

Review of Palmerston North Dog Control Policy - Approval for Consultation
Report, dated 10 November 2017 from the Policy Analyst, Ann-Marie Mori.

Councillor Vaughan Dennison entered the meeting at 9.07am.

In discussion it was mentioned that a trial allowing dogs on a leash access to the Central Business District should be consulted on.

Moved Duncan McCann, seconded Leonie Hapeta.

The **COMMITTEE RESOLVED**

1. That the Statement of Proposal (the draft Dog Control Policy 2018) and the Summary of Information, attached as Appendix 1 to the report, be approved for consultation using the Special Consultative Procedure in accordance with s10 of the Dog Control Act 1996 and s83 of the Local Government Act 2002.
2. That the Chairperson and Deputy Chairperson of the Planning and Strategy Committee be authorised to make minor amendments to the Statement of Proposal (that includes the draft Dog Control Policy) and the Summary of Information prior to the public consultation commencing on 27 January 2018.

Clauses 80.1 and 80.2 above were carried 14 votes to 0, the voting being as follows:

For:

Councillors Brent Barrett, Susan Baty, Rachel Bowen, Adrian Broad, Gabrielle Bundy-Cooke, Vaughan Dennison, Lew Findlay QSM, Leonie Hapeta, Lorna Johnson, Duncan McCann, Karen Naylor, Bruno Petrenas, Aleisha Rutherford and Tangi Utikere.

Moved Lorna Johnson, seconded Duncan McCann.

3. That consultation on the option of a 12 month trial allowing 'on leash' dog access to the Central Business District be included in the consultation document replacing the proposal to allow dogs at events in prohibited public places.

Clause 80.3 above was carried 12 votes to 2, the voting being as follows:

For:

Councillors Brent Barrett, Susan Baty, Rachel Bowen, Gabrielle Bundy-Cooke, Lew Findlay QSM, Leonie Hapeta, Lorna Johnson, Duncan McCann, Karen Naylor, Bruno Petrenas, Aleisha Rutherford and Tangi Utikere.

Against:

Councillors Adrian Broad and Vaughan Dennison.

81-17

Opportunities to address unsecured roaming dogs

Report, dated 20 November 2017 from the Head of Environmental Protection

Services, Graeme Gillespie.

Moved Duncan McCann, seconded Vaughan Dennison.

The **COMMITTEE RESOLVED**

1. That the level of service for the after-hours Animal Control Service be increased, on a trial basis for 4 months, to enable roaming dog notifications to be responded to. It be noted that a maximum of 1 hour will be spent on dealing with each individual notification.
2. It be noted that the cost of the trial for the 4 month period will be \$6,000. This will be funded from the approved operating budget for Animal Control Services for 2017/18.
3. That the results of the trial be reported back to the Planning and Strategy Committee for consideration in June 2018.

Clause 81-17 above was carried 14 votes to 0, the voting being as follows:

For:

Councillors Brent Barrett, Susan Baty, Rachel Bowen, Adrian Broad, Gabrielle Bundy-Cooke, Vaughan Dennison, Lew Findlay QSM, Leonie Hapeta, Lorna Johnson, Duncan McCann, Karen Naylor, Bruno Petrenas, Aleisha Rutherford and Tangi Utikere.

82-17

Bikes In Schools Programme Assessment

Report, dated 27 November 2017 from the Road Planning Team Leader, David Lane.

Moved Duncan McCann, seconded Aleisha Rutherford.

The **COMMITTEE RESOLVED**

1. That consideration of the item titled "Bikes In Schools Programme Assessment" be adjourned to the Council meeting to be held at 9.00am on Thursday 21 December 2017.

Clause 82-17 above was carried 13 votes to 1, the voting being as follows:

For:

Councillors Brent Barrett, Susan Baty, Rachel Bowen, Adrian Broad, Gabrielle Bundy-Cooke, Vaughan Dennison, Lew Findlay QSM, Leonie Hapeta, Lorna Johnson, Duncan McCann, Bruno Petrenas, Aleisha Rutherford and Tangi Utikere.

Against:

Councillor Karen Naylor.

83-17

Remits for LGNZ AGM

Memorandum, dated 10 November 2017 from the Strategy & Policy Manager, Julie Macdonald.

Moved Aleisha Rutherford, seconded Leonie Hapeta.

The **COMMITTEE RESOLVED**

1. That the Committee note the opportunity to nominate remit items to be proposed through the Local Government New Zealand process.

Clause 83-17 above was carried 14 votes to 0, the voting being as follows:

For:

Councillors Brent Barrett, Susan Baty, Rachel Bowen, Adrian Broad, Gabrielle Bundy-Cooke, Vaughan Dennison, Lew Findlay QSM, Leonie Hapeta, Lorna Johnson, Duncan McCann, Karen Naylor, Bruno Petrenas, Aleisha Rutherford and Tangi Utikere.

84-17 Plan Change 22A-G

Memorandum, dated 13 November 2017 from the Senior Policy Planner, Jono Ferguson-Pye.

Moved Duncan McCann, seconded Aleisha Rutherford.

The **COMMITTEE RESOLVED**

1. That consideration of the item titled “Plan Change 22A-G” be adjourned to the Committee’s meeting to be held at 9.00am on Wednesday 7 February 2018.

Clause 84-17 above was carried 14 votes to 0, the voting being as follows:

For:

Councillors Brent Barrett, Susan Baty, Rachel Bowen, Adrian Broad, Gabrielle Bundy-Cooke, Vaughan Dennison, Lew Findlay QSM, Leonie Hapeta, Lorna Johnson, Duncan McCann, Karen Naylor, Bruno Petrenas, Aleisha Rutherford and Tangi Utikere.

85-17 Committee Work Schedule

Moved Duncan McCann, seconded Aleisha Rutherford.

The **COMMITTEE RESOLVED**

1. That the Planning and Strategy Committee receive its Work Schedule dated December 2017.

Clause 85-17 above was carried 14 votes to 0, the voting being as follows:

For:

Councillors Brent Barrett, Susan Baty, Rachel Bowen, Adrian Broad, Gabrielle Bundy-Cooke, Vaughan Dennison, Lew Findlay QSM, Leonie Hapeta, Lorna Johnson, Duncan McCann, Karen Naylor, Bruno Petrenas, Aleisha Rutherford and Tangi Utikere.

The meeting finished at 10.07am.

Confirmed 7 February 2018

Chairperson

MEMORANDUM

TO: Planning and Strategy Committee

MEETING DATE: 7 February 2018

TITLE: Plan Change 22A-G

DATE: 13 November 2017

AUTHOR/S: Jono Ferguson-Pye, Senior Policy Planner, City Future

RECOMMENDATION(S) TO PLANNING AND STRATEGY COMMITTEE

1. That Sectional District Plan Review Proposed Plan Change 22A-G be approved for public notification under Clause 5, Schedule 1 of the Resource Management Act 1991 (RMA).
2. That the Chairperson and Deputy Chairperson of the Planning and Strategy Committee be authorised to make minor amendments to Sectional District Plan Review Proposed Plan Change 22A-G.
3. That the Chief Executive be authorised to make amendments to those parts of Sectional District Plan Review Proposed Plan Change 22A-G affected by any consent notice issued by the Environment Court relating to appeals to Plan Change 15A-G.

1. ISSUE

The Sectional District Plan Review (SDPR) commenced in 2010. In 2017 the Council is now approaching the end of the SDPR process. The SDPR broke down the review of the District Plan into sections and over 7 years the Council has completed 17 plan changes.

Proposed Plan Change 22 A-G (PPC22A-G) is the final plan change of the SDPR. The focus of PPC22A-G is on those sections of the District Plan that have not been reviewed or sections that have only been reviewed in part. PPC22A-G contains the following topic areas:

- A. Introduction, Information Requirements and Monitoring
- B. Signs
- C. Noise
- D. Transport
- E. Subdivision

F. Natural Hazards

G. Miscellaneous

2. BACKGROUND

The current District Plan was prepared in the early 1990s and became fully operative in 1995. The Council is required to commence a review of District Plan provisions that have not been reviewed in the last 10 years, pursuant to section 79 of the RMA.

PPC22A-G reviews those remaining sections of the District Plan that have not been reviewed or only reviewed in part by the SDPR. In this regard, PPC22A-G seeks to complete the SDPR and ensure the Council meets its statutory obligations under section 79 of the RMA.

A summary of the District Plan amendments proposed by PPC22A-G are provided below:

Introduction, Information Requirements and Monitoring:

- Minor update of land area and land use table in introduction section.
- Review of information requirements that accompany resource consent applications.
- Amendments to provide flexibility in how the Council meets its section 35 monitoring obligations under the RMA.

Noise

- The streamlining of the way noise is measured and assessed throughout the Plan.
- Alignment of noise assessment with 2008 versions of NZS 6801 and NZS 6082 and refreshing references to other noise standards.
- Review of noise standards in the Fringe Business Zone and Flood Protection Zone.

Signs

- Increased flexibility and relaxation of sign controls where the residential and non-residential zones meet.
- Amended policies that focus on visual amenity and safety for road users, and new policies relating to non-site related signage and illuminated signs.
- A tightening of controls for above ground floor signs in the Inner Business Zone.

- Amended controls for non-site related signs and illuminated signs, new controls for temporary signs and increased flexibility for sponsorship signs at specified sporting facilities.

Subdivision

- Consolidation, tidy-up and amendment to provisions to remove repetition, declutter and align the subdivision section with development that has occurred on the ground.
- No change to the activity status of any type of subdivision.
- Amendments to introduction to reflect RMA amendments.
- Minor amendments to issues and policies that have not been reviewed.

Transportation

- Review of objectives and policies with a focus on the need for the transport network to:

Be maintained and developed so that people and goods move safely and efficiently through and within the city.

Be safe, convenient and efficient while managing adverse effects on communities and the amenity and character of the City.

Protect the safety and efficiency of the land transport network from the adverse effects of land use activities, subdivision and development.

- Increased policy focus on the needs of pedestrians and cyclists.
- Review of access, loading, car parking formation, and vehicle queuing standards.
- New bicycle parking requirements and the provision of end of trip facilities.

Natural Hazards

- Largely the status quo has been retained but with a recognition of the importance of natural hazards as required by the 2017 RMA amendments.
- Policy focus on managing risks associated with unstable land, liquefaction and wildfire.
- Updated information relating to seismic hazards and liquefaction.

- Relocation of rules controlling restructuring of land in the Aokautere Development Area from the Natural Hazards section to the Subdivision section of the Plan.

Miscellaneous

- Removal of a protected heritage dwelling from the Schedule of Buildings and Objects of Cultural Heritage Value in Section 17: Cultural and Natural Heritage of the Plan.
- Correction of a zoning anomaly at 123A Botanical Road from Residential Zone to Local Business Zone.

3. DESCRIPTION OF OPTIONS

The section 32 report and options analysis required by the RMA demonstrates that PPC 22A-G is the most efficient and effective option of meeting the purpose of the RMA 1991.

4. ALIGNMENT WITH COUNCIL STRATEGY

PPC22A-G aligns with the following Council strategies:

- (i) *Integrated Transport Strategy* – the review of the Transportation Section of the Plan seeks to promote transport choices as part of an easy to use and efficient transport system that meets the needs of people, businesses, and the environment.
- (ii) *Economic Well Being Strategy* – PPC22A-G seeks to enable development and activities in a way that improves the long term economic wellbeing of businesses and the community.
- (iii) *Sustainable City Strategy* – PPC22A-G is required achieve the purpose of the RMA. The purpose of the Act is to promote the sustainable use and development of natural and physical resources in a way and at rate that enables the social and economic wellbeing of the community.
- (iv) *Urban Design Strategy* – PPC22A-G seeks to enable a built urban form that contributes to the Urban Design Strategy's vision for a city that is recognised as vibrant, caring, creative and sustainable.
- (v) *Heritage Strategy* – PPC22A-G will continue the District Plan's focus of protecting and conserving the city's built heritage where robust information supports heritage protection.

- (vi) PPC22A-G is also considered to be consistent with the new strategic direction emerging as part of the preparation of the 2018 Long Term Plan.

5. COMMUNITY ENGAGEMENT PROCESS

The first schedule of the RMA prescribes the consultation process a change to the District Plan is required to undertake. PPC22A-G has met its obligations under clause 3 of the first schedule of the Act to consult on the draft plan change. Council officers are now seeking the Committee's approval for formal consultation on PPC22A-G under clause 5 of the first schedule of the Act.

6. CONCLUSION

By approving PPC22A-G for public consultation the Council will be:

- Enabling democratic local decision-making on behalf of the community
- Enable the Council to meet its statutory obligations pursuant to section 79 of the RMA
- Approving the final plan change of the SDPR




























7. NEXT STEPS

If the Committee approves the recommendations the next step will be for the Council to publicly notify PPC22A-G for submissions.

8. COMPLIANCE AND ADMINISTRATION

Does the Committee have delegated authority to decide? Clause 182 of the Delegations Manual	Yes
Are the decisions significant?	No
If they are significant do they affect land or a body of water?	No
Can this decision only be made through a 10 Year Plan?	No
Does this decision require consultation through the Special Consultative procedure?	No
Is there funding in the current Annual Plan for these actions?	Yes
Are the recommendations inconsistent with any of Council's policies or plans?	No

ATTACHMENTS

1. PC22A General Introduction Info Requirements Monitoring Section 32 Report (attached separately) 
2. PC22B Signs Section 32 Report (attached separately) 
3. PC22C Noise Section 32 Report (attached separately) 
4. PC22D Subdivision Section 32 Report (attached separately) 
5. PC22E Transportation Section 32 Report (attached separately) 
6. PC22F Natural Hazards Section 32 Report (attached separately) 
7. PC22G Miscellaneous Section 32 Report (attached separately) 
8. Provisions - Section 1 General Introduction (attached separately) 
9. Provisions - Section 4 Definitions (attached separately) 
10. Provisions - Section 5 Information Requirements (attached separately) 
11. Provisions - Section 6 General Rules (attached separately) 
12. Provisions - Section 7 Subdivision (attached separately) 
13. Provisions - Section 9 Rural Zone (attached separately) 
14. Provisions - Section 10 Residential Zone (attached separately) 
15. Provisions - Section 11 Business Zones (attached separately) 
16. Provisions - Section 12 Industrial Zone (attached separately) 
17. Provisions - Section 12A North East Industrial Zone (attached separately) 
18. Provisions - Section 13 Airport Zone (attached separately) 
19. Provisions - Section 14 Hazardous Substances (attached separately) 
20. Provisions - Section 15 Recreation (attached separately) 
21. Provisions - Section 16 Caccia Birch (attached separately) 
22. Provisions - Section 17 Cultural and Natural Heritage (attached separately) 
23. Provisions - Section 19 Institutional Zone (attached separately) 
24. Provisions - Section 20 Transportation (attached separately) 
25. Provisions - Section 21 Race Training Zone (attached separately) 
26. Provisions - Section 22 Natural Hazards (attached separately) 
27. Provisions - Section 25 Monitoring (attached separately) 

Jono Ferguson-Pye
Senior Policy Planner

COMMITTEE WORK SCHEDULE

TO: Planning and Strategy Committee


MEETING DATE: 7 February 2018

TITLE: Committee Work Schedule

RECOMMENDATION(S) TO PLANNING AND STRATEGY COMMITTEE

1. That the Planning and Strategy Committee receive its Work Schedule dated February 2018.

ATTACHMENTS

1. Committee Work Schedule - February 2018  

PLANNING & STRATEGY COMMITTEE

COMMITTEE WORK SCHEDULE – FEBRUARY 2018

Item No.	Estimated Report Date	Subject	Officer Responsible	Current Position	Date of Instruction/ Point of Origin
1	February 2018	Sectional District Plan Review: Proposed Plan Change 22 Omnibus (Balance transportation, subdivision, hazards, general, monitoring, information requirements)	General Manager, City Future		
2	February March 2018	Quarterly update on NZTA progress relating to pedestrian safety	General Manager, City Networks		Resolved at Committee meeting 7 March 2016
3	February 2018	Council's new Strategic Framework (includes consideration of all former strategies under review)	General Manager, City Future	Subject to finalisation of Council's vision and goals To be reported to Committee of Council along with the 10 Year Plan	
4	March 2018	Flyers Line – Results of investigation for long term remedial options	General Manager, City Networks		Resolution 102.3 Finance and Performance November 2015
5	March/April 2018	Needs assessment and report on options to improve pedestrian safety	General Manager, City Networks		Planning and Strategy 21 November 2016 clause 76.2
6	April 2018	Draft Traffic and Parking Bylaw Final	General Manager, City Future		Planning and Strategy Committee 6 November

Oasis # 762472 Work Schedule Planning and Strategy Committee

7	April 2018	Amendments to Waste Management and Minimisation Bylaw 2016 Final	General Manager, City Future		2017 Clause 77-17 Planning & Strategy 6 November 2017 Clause 75-17
8	April 2018	Business case for the upgrading of street light networks	General Manager, City Networks		Audit & Risk 20 November 2017 Clause 30.3
9	May 2018	Animals and Bees Bylaw Final	General Manager, City Future		
10	June 2018	Dog Control Policy and Bylaw Final	General Manager, City Future		
11	June 2018	Use of Public Land by Commercial Interest	General Manager, City Future		Finance & Performance 15 August 2016 Clause 54-16
12	June 2018	Results of the roaming dogs trial	General Manager, Customer Services		Planning and Strategy 4 December 2017 Clause 81.3
13	June 2018	Community Funding Policy	General Manager, City Future		
14	March/April 2018	Community Engagement Annual Report	General Manager, City Future		
15	June 2018	Plan Change regarding Alcohol Rules	General Manager, City Future		