



PAPAIOEA
PALMERSTON
NORTH
CITY

PALMERSTON NORTH CITY COUNCIL

AGENDA

EXTRAORDINARY COUNCIL

1PM, WEDNESDAY 27 SEPTEMBER 2023

COUNCIL CHAMBER, FIRST FLOOR
CIVIC ADMINISTRATION BUILDING
32 THE SQUARE, PALMERSTON NORTH

MEMBERS

Grant Smith (Mayor)	
Debi Marshall-Lobb (Deputy Mayor)	
Mark Arnott	Leonie Hapeta
Brent Barrett	Lorna Johnson
Rachel Bowen	Billy Meehan
Vaughan Dennison	Orphée Mickalad
Lew Findlay (QSM)	Karen Naylor
Roly Fitzgerald	William Wood
Patrick Handcock (ONZM)	Kaydee Zabelin

AGENDA ITEMS, IF NOT ATTACHED, CAN BE VIEWED AT

pncc.govt.nz | Civic Administration Building, 32 The Square
City Library | Ashhurst Community Library | Linton Library

Waid Crockett

Chief Executive | PALMERSTON NORTH CITY COUNCIL

Te Marae o Hine | 32 The Square
Private Bag 11034 | Palmerston North 4442 | New Zealand
pncc.govt.nz

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EXTRAORDINARY COUNCIL MEETING

27 September 2023

MEETING NOTICE

Pursuant to Clause 22 of Schedule 7 of the Local Government Act 2002, I hereby requisition an extraordinary meeting of the Council to be held at 1.00pm on Wednesday, 27 September 2023 in the Council Chamber, first floor, Civic Administration Building, 32 The Square, Palmerston North, to consider the business stated below.



MAYOR

ORDER OF BUSINESS

1. **Karakia Timatanga**

2. **Apologies**

3. **Notification of Additional Items**

Pursuant to Sections 46A(7) and 46A(7A) of the Local Government Official Information and Meetings Act 1987, to receive the Chairperson's explanation that specified item(s), which do not

appear on the Agenda of this meeting and/or the meeting to be held with the public excluded, will be discussed.

Any additions in accordance with Section 46A(7) must be approved by resolution with an explanation as to why they cannot be delayed until a future meeting.

Any additions in accordance with Section 46A(7A) may be received or referred to a subsequent meeting for further discussion. No resolution, decision or recommendation can be made in respect of a minor item.

4. Declarations of Interest (if any)

Members are reminded of their duty to give a general notice of any interest of items to be considered on this agenda and the need to declare these interests.

5. Public Comment

To receive comments from members of the public on matters specified on this Agenda or, if time permits, on other Committee matters.

(NOTE:If the Committee wishes to consider or discuss any issue raised that is not specified on the Agenda, other than to receive the comment made or refer it to the Chief Executive, then a resolution will need to be made.)

REPORTS

6. Featherston Street Cycleway Update

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Memorandum, presented by Bryce Hosking, Acting Group Manager - Transport and Development, and Michael Bridge, Service Manager - Active Transport.

7. Karakia Whakamutunga

8. Exclusion of Public

To be moved:

"That the public be excluded from the following parts of the proceedings of this meeting listed in the table below.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

	General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for passing this resolution

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public as stated in the above table.

Also that the persons listed below be permitted to remain after the public has been excluded for the reasons stated.

[Add Third Parties], because of their knowledge and ability to assist the meeting in speaking to their report/s [or other matters as specified] and answering questions, noting that such person/s will be present at the meeting only for the items that relate to their respective report/s [or matters as specified].

MEMORANDUM

TO: Council

MEETING DATE: 27 September 2023

TITLE: Featherston Street Cycleway Update

PRESENTED BY: Bryce Hosking, Acting Group Manager - Transport and Development, and Michael Bridge, Service Manager - Active Transport

APPROVED BY: Chris Dyhrberg, Chief Infrastructure Officer

RECOMMENDATIONS TO COUNCIL

1. That Council endorse the detailed design for the Featherston Street cycleway (including pedestrian crossings) project (Attachment 1) and support these being submitted to Waka Kotahi for design approval.
 2. That Council note the public feedback that was received from the trials that were undertaken for various elements of the Featherston Street Cycleway project.
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1. ISSUE

- 1.1 The report titled 'Featherston Street Cycleway Update' was presented to Council on 28 June 2023, presenting options for implementing a separated cycleway on Featherston Street. Subsequently Council resolved:
1. *That Council endorse the preferred cycleway option to be implemented on Featherston Street to be Option 1: a separated uni-directional cycleway on each side of the road.*
 2. *That Council note that with either option, the design of pedestrian crossings will be worked on alongside the cycleway development. Final locations for pedestrian crossings will be part of detailed design, that will be presented to Council for approval later this year.*
 3. *That Council note that several trials are proposed to be undertaken for various elements of the overall project. Public feedback from these trials will be brought back to Council for consideration alongside the final design and tender award.*
- 1.2 The detailed designs have been progressed and now need to be endorsed by Council prior to being submitted to Waka Kotahi for approval as a per the funding arrangement.

- 1.3 This report seeks endorsement of the detailed design and presents the public feedback from the trials that were undertaken on Featherston Street.

2. BACKGROUND

- 2.1 The report titled 'Featherston Street Cycleway Update' was presented to Council on 28 June 2023, presenting options for implementing a separated cycleway on Featherston Street.
- 2.2 A workshop was held on 13 September 2023 which presented the work in progress detailed designs for initial Council feedback.

3. DETAILED DESIGN

- 3.1 The detailed designs for the various elements of Featherston Street have been progressed and now need to be endorsed by Council prior to being submitted to Waka Kotahi on 29 September 2023. These are attached as Attachment 1.
- 3.2 For context, the detailed designs being submitted to Waka Kotahi on 29 September 2023 will show more construction-level detail, taking the design from where it is now, to showing 3D elevations and gradients. The layout and 2D format presented in this report is not planned to change substantially.
- 3.3 A Safe System Audit was conducted for the cycleway design. These audits are a standard requirement for Waka Kotahi funded infrastructure projects. The audit aims to identify gaps in overall safety for all road users including vehicles, motorcycles and active modes. The Featherston Street audit conducted by an independent consultant made overall comments on minor design changes, however no major flaws were identified. The audit also includes a Safe System Assessment which assigns a probability and severity score for a variety of crash types including, but not limited to head-on crashes, intersection crashes and cyclist and pedestrian crashes. From a Road Safety perspective, the proposed design is significantly safer than the existing scenario. This is due to the fact that the highest overall crash risk on the corridor is associated with cyclists, which this design aims to address.
- 3.4 In addition to the attached, some points of note are below.

Cycleway Separators

- 3.5 The cycleway separators are designed to allow resource recovery vehicles to straddle the barrier and operate within the cycleway, along with Emergency Service vehicles in an emergency (see figure 1).

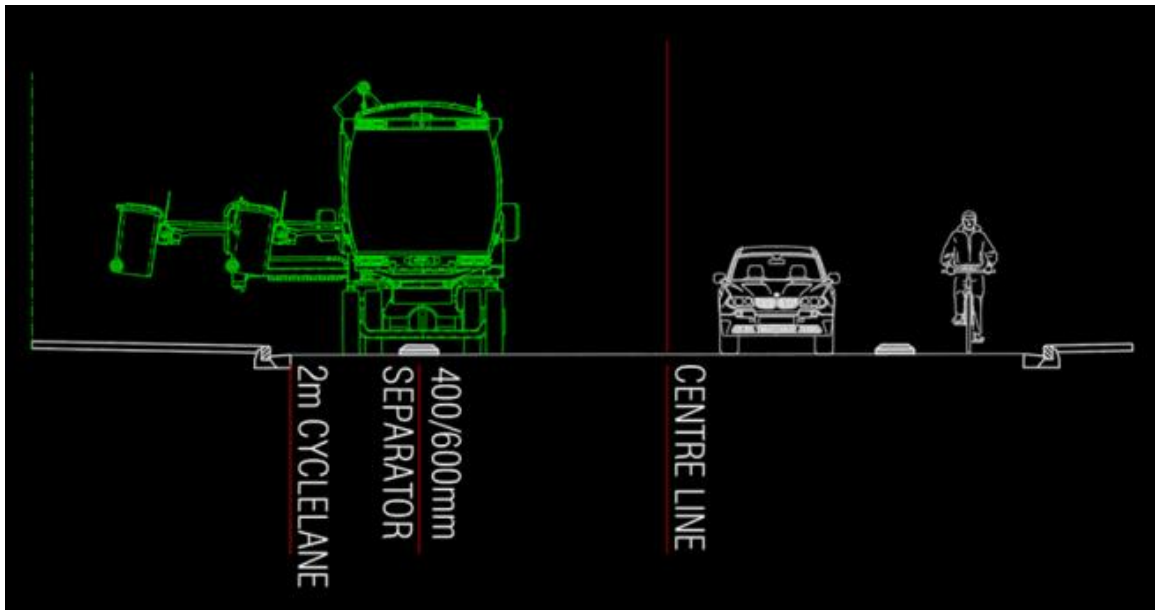


Figure 1: Cycleway Separators

- 3.6 Whilst this is not an optimum solution, it is acceptable from a road safety and operational perspective. This solution has been successfully utilised in other centres around Aotearoa.

Placemaking

- 3.7 Work is ongoing with placemaking in the Streets for People section of Featherston Street, between Aroha and North.
- 3.8 Officers continue to work with a variety of people from the local community, developing small improvements in the streetscape that will make a big difference.

State Highway Intersection

- 3.9 Waka Kotahi's plans for improvements to the Rangitikei/Featherston intersection are ongoing, however, they have expressed a preference to create a raised table intersection.
- 3.10 Design options are being investigated by Waka Kotahi at present.

Local Business Parking

- 3.11 Officers continue to work with the local businesses to find the best on-street parking balance. A summary of the parking changes in the design are attached as Attachment 2.

4. PUBLIC FEEDBACK FROM THE TRIALS

4.1 The trials undertaken can be split into three categories:

- Left-hand-turn lanes and signal phasing.
- Bus stops; and
- Vehicle crossing clearways.

4.2 Attachment 3 contains an overview of the public feedback to these trials, as well as the verbatim comments. Details of the public feedback and a summary of the trials and key observations from these are noted below.

Left-Hand-Turn Lane and Signal Phasing

4.3 We trialled the merging of the left hand turning and straight-ahead lanes on Featherston Street, on both the east and west approaches to Rangitikei Street (SH3).

4.4 We also trialled changes to the signal phases to match the future use of the cycleway.

4.5 The maximum speed was reduced to 30km/h through the area during the trial.

4.6 Travelling east to west during the trial took an average 3.25 signal phases to get from Ngata Street through the intersection, compared with 2.8 signal phases outside of the trial.

4.7 Travelling west to east during the trial took an average 2.9 signal phases to get from Taonui Street through the intersection, compared with 2.2 signal phases outside of the trial.

4.8 Waka Kotahi consider that the effect on the operation of the intersection during the trial was 'less than minor'.

Bus Stops

4.9 We trialled in-lane bus stops, where buses temporarily stop in the live traffic lane for boarding and alighting.

4.10 Some drivers moved safely around the stationary bus rather than wait when there was no on-coming traffic (this will not always be possible with the new layout).

4.11 Buses on Featherston Street stop for an average of between 1 and 15 seconds.

4.12 We trialled having the bus stationary for between 15 and 60 seconds.

4.13 During the trial, an average of 4 cars queued behind the stationary bus.

Vehicle Crossing Clearways

- 4.14 We are trialling vehicle crossing clearways at the entrance to McDonalds, Mitre10 and at the Ngata Street intersection.
- 4.15 So far, the treatments appear to operate effectively, and we are not aware of any resulting crashes.
- 4.16 Officers will continue to assess how the treatments operate and, at a future point, consider options for any changes.

5. NEXT STEPS

- 5.1 Submit the current detailed designs to Waka Kotahi by 29 September 2023 to ensure the funding deadline is met.
- 5.2 Continue to work through the final details of the design and to complete the construction designs in conjunction with commencing the procurement process for a delivery contractor.
- 5.3 Council to award a tender for the construction of the project.

6. COMPLIANCE AND ADMINISTRATION

Does the Council have delegated authority to decide?	Yes
Are the decisions significant?	No
If they are significant do, they affect land or a body of water?	No
Can this decision only be made through a 10 Year Plan?	No
Does this decision require consultation through the Special Consultative procedure?	No
Is there funding in the current Annual Plan for these actions?	Yes
Are the recommendations inconsistent with any of Council's policies or plans?	No
The recommendations contribute to Goal 1: An Innovative and Growing City	
The recommendations contribute to the achievement of action/actions in Transport	
The action is: Prioritise active transport programmes that deliver on the Council goals, the purpose of this plan and the Government Policy Statement on Transport.	
Contribution to strategic direction and to social, economic,	Waka Kotahi's 'Transport Choices' and 'Streets for People' programmes aim to create liveable cities through mode shift and creation of low carbon transport choices. Our project aims to improve environmental and social wellbeing, reduce

environmental, and cultural well-being	transport carbon emissions, and provide safe, connected and networked active transport choices for our community.
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ATTACHMENTS

1. Detailed Design [↓](#) 
2. Featherston Street business parking [↓](#) 
3. Trial Engagement Summary [↓](#) 

