



PAPAIOEA
PALMERSTON
NORTH
CITY

PALMERSTON NORTH CITY COUNCIL

AGENDA

COUNCIL

9.00AM - HEARINGS - ANNUAL PLAN 2025/26,
WEDNESDAY 30 APRIL 2025

COUNCIL CHAMBER, FIRST FLOOR
CIVIC ADMINISTRATION BUILDING
32 THE SQUARE, PALMERSTON NORTH

MEMBERS

Grant Smith (Mayor)	
Debi Marshall-Lobb (Deputy Mayor)	
Mark Arnott	Leonie Hapeta
Brent Barrett	Lorna Johnson
Rachel Bowen	Billy Meehan
Vaughan Dennison	Orphée Mickalad
Lew Findlay (QSM)	Karen Naylor
Roly Fitzgerald	William Wood
Patrick Handcock	Kaydee Zabelin
(ONZM)	

AGENDA ITEMS, IF NOT ATTACHED, CAN BE VIEWED AT

pncc.govt.nz | Civic Administration Building, 32 The Square
City Library | Ashhurst Community Library | Linton Library

Waid Crockett

Chief Executive | PALMERSTON NORTH CITY COUNCIL

COUNCIL MEETING

30 April 2025

ORDER OF BUSINESS

1. Karakia Timatanga

2. Apologies

3. Notification of Additional Items

Pursuant to Sections 46A(7) and 46A(7A) of the Local Government Official Information and Meetings Act 1987, to receive the Chairperson's explanation that specified item(s), which do not appear on the Agenda of this meeting and/or the meeting to be held with the public excluded, will be discussed.

Any additions in accordance with Section 46A(7) must be approved by resolution with an explanation as to why they cannot be delayed until a future meeting.

Any additions in accordance with Section 46A(7A) may be received or referred to a subsequent meeting for further discussion. No resolution, decision or recommendation can be made in respect of a minor item.

4. Declarations of Interest (if any)

Members are reminded of their duty to give a general notice of any interest of items to be considered on this agenda and the need to declare these interests.

5. **Extension of meeting time**

6. **Appointment of Chairs for following sessions**

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7. **Te Motu o Poutoa Governance and Management Structure Options - Summary of Submissions**

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Memorandum, presented by Aaron Phillips, Activities Manager Parks.

8. **Hearing of Submissions - Annual Budget 2025-26, Planning and Miscellaneous Services Fees & Charges 2025-26 and Te Motu o Poutoa Anzac Park Civic Marae & Cultural Centre Governance**

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9. **Karakia Whakamutunga**

10. **Exclusion of Public**

To be moved:

That the public be excluded from the following parts of the proceedings of this meeting listed in the table below.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under Section 48(1) for passing this resolution

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public as stated in the above table.

Also that the persons listed below be permitted to remain after the public has been excluded for the reasons stated.

[Add Third Parties], because of their knowledge and ability to assist the meeting in speaking to their report/s [or other matters as specified] and answering questions, noting that such person/s will be present at the meeting only for the items that relate to their respective report/s [or matters as

specified].

TO: Council

MEETING DATE: 30 April 2025

TITLE: Appointment of Chairs for following sessions

RECOMMENDATION TO COUNCIL

1. That Council agree the Chairs for the remaining sessions as follows:

Date	Timeslot		Chair
30 April 2025	11.00am – 12.30pm	am	Councillor Karen Naylor
	4.00pm – 5.30pm	pm	Councillor Mark Arnott
	6.00pm – 7.30pm	eve	Councillor Patrick Handcock

ATTACHMENTS

NIL

MEMORANDUM

TO: Council

MEETING DATE: 30 April 2025

TITLE: Te Motu o Poutoa Governance and Management Structure Options - Summary of Submissions

PRESENTED BY: Aaron Phillips, Activities Manager Parks

APPROVED BY: Mike Monaghan, Acting General Manager Infrastructure

RECOMMENDATION(S) TO COUNCIL

1. That Council receive the report titled 'Te Motu o Poutoa Governance and Management Structure Options - Summary of Submissions', presented to Council on 30 April 2025.

1. ISSUE

- 1.1 Council is carrying out requirements of the Local Government Act 2002 to consult, and consider submissions, on the proposed governance and management structure for a civic marae and cultural centre at Te Motu o Poutoa Anzac Park.
- 1.2 This memo summarises the written / online submissions received. Once the information presented in the hearings has been considered a final report will consider and respond to the submissions and seek a Council decision.

2. BACKGROUND

- 2.1 Council in the 2024 – 2034 Long-Term Plan approved the inclusion of the Te Motu o Poutoa civic marae and cultural centre project in partnership with Rangitāne o Manawatū. As part of this project Council needs to decide on the governance and management structure for the future facility.
- 2.2 Rangitāne o Manawatū has supported Councils' preferred option in the proposed governance and management structure.

3. CONSULTATION PROCESS

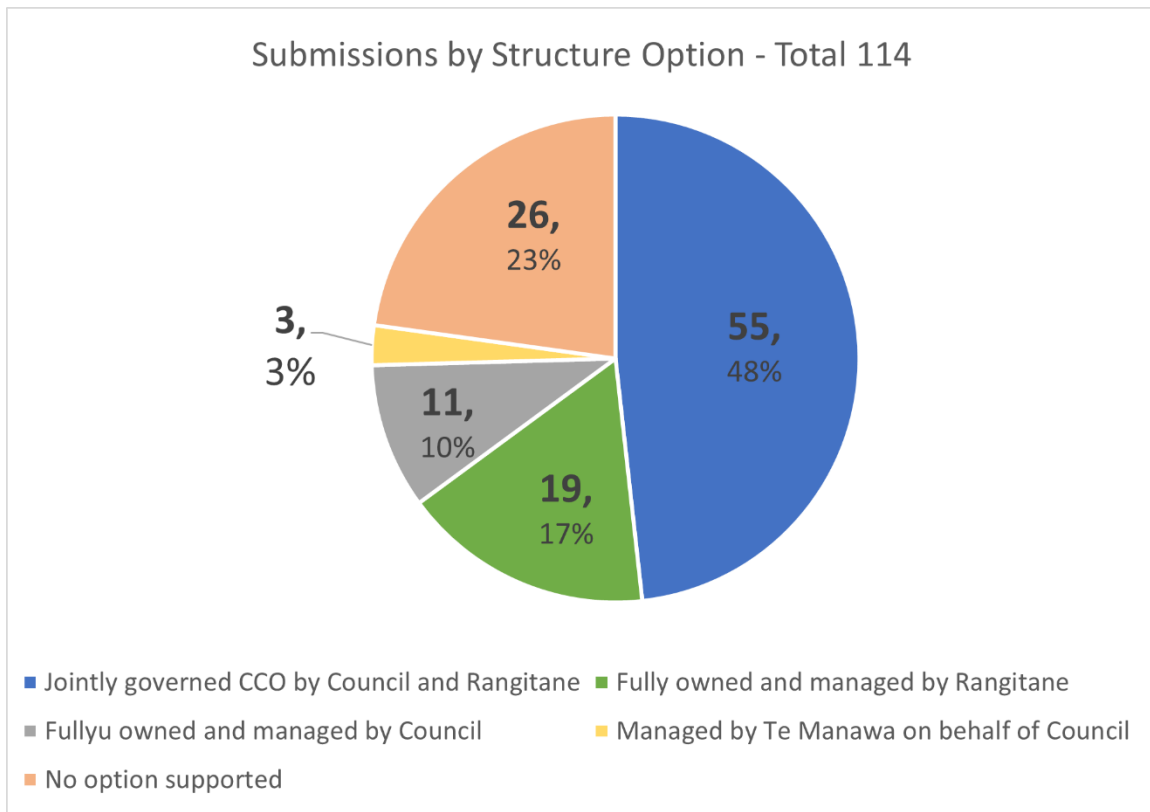
- 3.1 The consultation period opened on 17 March 2025 and closed on 17 April 2025. The consultation consisted of:

- Online consultation and online submission form as part of the 2025/26 Annual -consultation process,
- An offer to meet with Te Manawa and CEDA,
- Statement of Proposal and supporting information at the libraries and service centres.

4. SUMMARY OF SUBMISSIONS

- 4.1 114 submissions were received during the month-long consultation period.
- 4.2 It should be noted that Council was seeking submissions on the proposed governance and management structure for the Te Motu o Poutoa civic marae and cultural centre. Many submissions were made that opposed the project itself, rather than focus on the governance and management structure. That decision was made by Council as part of the 2024 – 2034 Long-Term Plan in June 2024.
- 4.3 Figure 1 and Tables 1 provide an overview of support or opposed position to the proposal and the reasons given by submitters.

FIGURE 1: SUPPORT AND NON-SUPPORT FOR THE PROPOSED OPTIONS



- 4.4 113 submitters answered the question on their preferred option. One submission that did not select an option but opposed the project itself in the

text of the submission. That submission was counted in the “No option supported” in Figure 1.

- 4.5 Overall 48% of submitters were in support of the preferred option, and 29% preferred another option, 23% opposed the project.
- 4.6 Reasons for support focused on the partnership with Rangitāne o Manawatū and the benefits of the facility. Reasons for opposition were mainly opposing the project itself due to the impact on rates, that Council should not be helping to fund the project and Rangitāne o Manawatū should fund it, and a few comments preferring that Council or Te Manawa should be the structure selected. The table below describes the results in detail.
- 4.7 Given the number of submissions that were opposed to the project itself the following analysis gives further clarity.

TABLE 1: THE FOUR OPTIONS AND OPPOSITION TO THE PROJECT

Option Selected	Number	Council should not fund project at this time
Preferred Option – Jointly governed CCO by Council and Rangitāne o Manawatū	55	2
Other options including not supported	59	49
Of the other options which		
• Fully owned and managed by Council	11	6
• Fully owned and managed by Rangitāne o Manawatū	19	16
• Managed by Te Manawa on behalf of Council	3	2
• No option supported	26	25
Total number opposed to Council funding this project		51

- 4.8 Most of the submissions that selected options other than the preferred option were opposed to the project itself. Of the 57 submissions that stated that they opposed the preferred option for the governance and management of the facility, 49 commented that the project itself should be halted or that Rangitāne o Manawatū should pay for all of it. 2 submissions in favour of the preferred option opposed the project proceeding at this time.

TABLE 2: COMMENTS - REASONS FOR SUPPORTING OR OPPOSING.

Reasons for supporting the proposal	Number
Commend Council on Partnership / best option / keep doing good work / brings people together / aspirations of iwi	18
Excited by project / cultural attractions for the City / great for community / great for all	11
Best option for funding and Rangitāne involvement / proven track record	4
Other positive comments (single comments)	3
Reasons for opposing the proposal	Number
Cost too high / nice to have / spend on something else / waste of \$ / rates too high / 3 waters / Core / wrong time - tough times	41
Rangitāne fund this if they want it / use their treaty settlements	14
Rates should be spent on benefits for all ratepayers	6
City has enough facilities like this / will not get enough visitors	6
Stop favouring Maori	6
Council does not listen to submissions / ratepayers	4
Previously opposed in LTP process	3
If Rangitāne run it they should pay for it	3
Too risky and governance inequity / 50% governance = 50% funding	2
Other negative comments (single comments)	6
Neutral Comments	Number
Café needs to be good / needs accessibility / public transport	3
Design needs to include good stormwater treatment	2
Should have more CCOs across Council to attract investment	1
Run community and business events / café by Council to reduce rates opex input	1

5. NEXT STEPS

- 5.1 Consider the matters raised in submissions, and any new matters presented in the hearings, and report back to Council with a recommendation for a final decision. Five submitters indicated they wish to be heard.

6. COMPLIANCE AND ADMINISTRATION

Does the Council have delegated authority to decide?	Yes
Are the decisions significant?	No
If they are significant do they affect land or a body of water?	No
Can this decision only be made through a 10 Year Plan?	No
Does this decision require consultation through the Special Consultative procedure?	Yes
Is there funding in the current Annual Plan for these objectives?	Yes
Are the recommendations inconsistent with any of Council's policies or plans?	No
<p>Council adopted a statement of proposal for future governance and management of Te Motu o Poutoa Marae and Cultural Centre and has consulted on four options.</p> <p>As part of the Special Consultative Procedure, Council will hear submitters and consider the matters raised in submissions, and any new matters presented in the hearings, before making a final decision.</p>	
<p>The recommendations contribute to: Whāinga 2: He tāone whakaihiihi, tapatapahi and</p> <p>Goal 2: A creative and exciting city</p> <p>Whāinga 4: He tāone toitū, he tāone manawaroa</p> <p>Goal 4: A sustainable and resilient city</p>	
<p>The recommendations contribute to this plan:</p> <p>11. Mahere mō te kanorau koiora me Te Awa o Manawatū</p> <p>11. Biodiversity and the Manawatū River Plan</p> <p>The objective is: Encourage and enable the community's connection with the Manawatū River</p> <p>Action: Develop Te Motu o Poutoa</p>	
Contribution to strategic direction and to social, economic, environmental and cultural well-being	<ul style="list-style-type: none"> • Council will work in partnership with Rangitāne. • Respect and enhance the Mauri of the Manawatū River. • The Manawatū River Framework states 'to identify and appropriately develop Rangitāne sites of cultural and historical significance'. This site was identified for development and management planning.

ATTACHMENTS

Nil

SUBMISSION FROM CONSULTATION

TO: Council

MEETING DATE: 30 April 2025

TITLE: Hearing of Submissions - Annual Budget 2025-26, Planning and Miscellaneous Services Fees & Charges 2025-26 and Te Motu o Poutoa Anzac Park Civic Marae & Cultural Centre Governance

RECOMMENDATIONS TO COUNCIL

1. That Council receive the submissions and hear submissions from presenters who indicated their wish to be heard in support of their submission.
 2. That Council note the Procedures for the Hearing of Submissions, as described in Attachment 1.
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Copies of submissions are publicly available at the Central Library, Customer Service Centre and on our website.

[Annual Budget 2025-26 AND Planning and Miscellaneous Services Fees & Charges 2025-26](#)
[Te Motu o Poutoa Anzac Park Civic Marae & Cultural Centre Governance](#)

ATTACHMENTS

1. Procedures for the Hearing of Submissions [↓](#) 

Annual Budget 2025-26

Wednesday 30 April 2025

SESSION 1

TIME: 9.00am – 10.30am

MEMBERS: The Mayor (Grant Smith) (Chair) and Councillors

LEAD OFFICER: Chris Dyhrberg, General Manager Infrastructure

GOVERNANCE OFFICERS: Hannah White, Governance Manager
Susana Figlioli, Governance Administrator

Wednesday 30 April – Session 1			
Time	Sub No.	Submitter	
9.00am - 10.30am	TMoP	Rangitāne o Manawatū Settlement Group	10
	67	Manawatū Business Chamber	10
	73	Manawatū Tenants' Union	10
	1	Dr John Clark Ross	10
	57	Cancer Society of New Zealand Manawatū Centre Inc.	10
	60	Age Friendly Palmerston North	10
	128	Resonant Consultants on behalf of Kikiwhenua	10
	1 Fees and Charges: Planning & Misc Services	Les Fugle	10

Annual Budget 2025-26

Wednesday 30 April 2024

SESSION 2

TIME: 11.00am – 12.30pm

MEMBERS: Councillor Karen Naylor (Chair) and Elected Members

LEAD OFFICER: Waid Crockett, Chief Executive

GOVERNANCE OFFICERS: Hannah White, Governance Manager
Susana Figlioli, Governance Administrator

Wednesday 30 April – Session 2			
Time	Sub No.	Submitter	
11.00am - 12.30pm	114	Canine Friends Pet Therapy	10
	TMoP 12	Sharon Sandgathe	10
	TMoP 16	Highbury Whanau Centre	10
	87	Palmerston North Boys' High School (PNBHS)	10
	126	Sheridan Hickey	10
	123	Environment Network Manawatū	10
	124	Frank Koenders	10
	125	Massey University Foundation	10
	127	Denise Raewyn Gray	10

Annual Budget 2025-26

Wednesday 30 April 2025

SESSION 3

TIME: 4.00pm – 5.30pm

MEMBERS: Councillor Mark Arnott (Chair) and Elected Members

LEAD OFFICER: Waid Crockett, Chief Executive

GOVERNANCE OFFICERS: Hannah White, Governance Manager
Natalya Kushnirenko, Governance Administrator

Wednesday 30 April – Session 3			
Time	Sub No.	Submitter	
4.00pm - 5.30pm	88	City to Sea Rail Trail – Manawatū	10
	163	John Bent	10
	129	Resonant Consulting Limited on behalf of Terra Civil Limited	10
	81	Manawatū Rugby Union	10
	64	Robert McLachlan	10
	130	Ian Staples	10
	107	Navaar	10
	69	Brett Hill	10
	77	Tom Santing	10
	131	Aaron Fox	10
	117	David Southee	10

Annual Budget 2025-26 Wednesday 30 April 2025

SESSION 4

TIME: 6.00pm – 7.30pm

MEMBERS: Councillor Pat Handcock (Chair) and Elected Members

LEAD OFFICER: Waid Crockett, Chief Executive

GOVERNANCE OFFICERS: Hannah White, Governance Manager
 Nico Granieri, Governance Administrator

Wednesday 30 April – Session 4			
Time	Sub No.	Submitter	
6.00pm - 7.30pm	86	Horizons Regional Council	10
	70	Manawatū Lesbian & Gay Rights Association Inc. (MaLGRA)	10
	62	Pat Debney	10
	75	Palmy Bid Incorporated	10

Procedure Sheet

Hearing of Submissions

Presenting your submission	<p>You have indicated a wish to present your submission to Elected Members; you can do this either in-person or online. You may speak to your submission yourself or, if you wish, arrange for some other person or persons to speak on your behalf.</p> <p>We recommend that you speak to the main points of your submission and then answer any questions. It is not necessary to read your submission as Elected Members have a copy and will have already read it.</p> <p>Questions are for clarifying matters raised in submissions. Questions may only be asked by Elected Members, unless the Chairperson gives permission.</p>
Time Allocation	<p>10 minutes (including question time) will be allocated for the hearing of each submission. If more than one person speaks to a submission, the time that is allocated to that submission will be shared between the speakers.</p>
Who will be there?	<p>The Mayor and Councillors will hear the submissions. There will also be other people there who are presenting their submission. The Hearing is open to the media and the public.</p>
Agenda	<p>An Agenda for the meeting at which you will be speaking will be publicly available by 5pm Thursday 24 April. It will be published on the Palmerston North City Council website (Agendas and minutes) and available to view at the Customer Service Centre. The Agenda lists the submissions in the order they will be considered, although there may be some variation to this on the day.</p>
Venue	<p>The meeting will be held in the Council Chamber, First Floor, Civic Administration Building, Te Marae o Hine, 32 The Square, Palmerston North.</p> <p>The Council Chamber will be set out with tables arranged appropriately. You will be invited to sit at the table with the Elected Members when called.</p>
Meeting Livestreamed	<p>Please note the meeting will be livestreamed and you will be on camera when speaking – please let us know in advance if you are not comfortable with this.</p>
Te Reo Māori	<p>You may speak to your submission in Māori. If you indicated your intention to do this when making your submission, we will arrange for a certified interpreter to attend the meeting. You may bring your own interpreter if you wish.</p>

NZ Sign Language	You may present your submission in NZSL. If you indicated your intention to do this when making your submission, we will arrange for a certified interpreter to attend the meeting. You may bring your own interpreter if you wish.
Visual Aids	You may connect your laptop at the table to share a presentation. Please also send this to us ahead of time.
Final Consideration of Submissions	<p><u>Annual Budget 2025-26</u></p> <p>Following the hearings, Elected Members will consider all submissions at the Council meeting on Wednesday 14 May, and then agree the final budget on Wednesday 4 June 2025. You can attend these meetings or watch them online on our Council website or Youtube channel.</p> <p><u>Te Motu o Poutoa Anzac Park Civic Marae & Cultural Centre Governance</u></p> <p><u>Planning and Miscellaneous Services Fees & Charges 2025-26</u></p> <p>Following the hearings, Elected Members will meet again on Wednesday 4 June to consider the analysis of all submissions. You can attend this meeting or watch it online on our Council website or Youtube channel.</p>
Changes to this Procedure	The Chairperson may vary the procedure set out above if circumstances indicate that some other procedure would be more appropriate.
Further Information	If you have any questions about the procedure outlined above please contact governance@pncc.govt.nz .